

**Trade and the Environment with Pre-existing Subsidies:
A Dynamic General Equilibrium Analysis***

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Abstract

Countries that wish to erect trade barriers have a variety of instruments at their disposal. In addition to tariffs and quotas, countries can offer tax relief, low interest financing, reduced regulation, and other subsidies to domestic industries facing foreign competition. In a trade agreement, countries typically agree to reduce not only tariffs, but also subsidies. We consider the effect of a free trade agreement on pollution emissions. We show that while reducing tariffs may indeed increase output and pollution, reductions in some subsidies required by the trade agreement reduce pollution in general equilibrium for reasonable parameter values. Reducing subsidies has three effects on pollution: (1) reducing subsidies to firms reduces pollution-causing capital accumulation, (2) if subsidized firms are more pollution intensive, then reducing subsidies moves capital and labor from more to less pollution intensive firms, and (3) reducing subsidies concentrates production in more productive firms, increasing output and thus pollution. We derive straightforward conditions for which (1) and (2) outweigh (3). We then calibrate the model to China in 1997, which is prior to implementing the reforms specifically required by the US-China World Trade Organization (WTO) Bilateral Agreement. Our model predicts that pollution emissions in China are up to 4.9% lower than a benchmark in which China does not enter the WTO, without any pollution abatement policy changes or environmental side agreements.

1 Introduction

Countries that wish to erect trade barriers have a variety of instruments at their disposal. In addition to tariffs and quotas, countries can offer tax relief, low interest financing, reduced regulation, and other subsidies to domestic industries facing foreign competition. The political process is unlikely to produce a uniform tariff. Instead, countries with high trade barriers employ a complex mixture of all these instruments, resulting in significant distortions. In a trade agreement, countries typically agree to reduce not only tariffs, but also subsidies. For example, subsidies to exporting industries violate WTO rules.¹

The main claim of our paper is that reductions in domestic subsidies implied by some trade agreements have significant effects on pollution emissions. These effects are associated with a country's opening to trade and, therefore, cannot be ignored when considering the effects of trade agreements on pollution. The focus of trade agreements and of this paper is not on benign and well-studied subsidies designed to correct an externality, but instead on subsidies designed solely to support a particular industry or firm (typically facing foreign competition). Such subsidies are sometimes called "perverse subsidies" (for example Myers and Kent 2001). We show that reducing such subsidies has three effects on pollution. First, a reduction in subsidies to firms reduces pollution-causing capital accumulation. Second, if subsidized firms, industries, and/or state owned enterprises (SOEs) are more pollution intensive, then reducing subsidies moves capital and labor from more to less pollution intensive firms. Third, reducing subsidies concentrates capital and labor in more productive firms, increasing output and thus pollution. We derive conditions under which the first two effects outweigh the third. In our most conservative calibration, our main condition is satisfied for all three pollutants studied.

Thus even if world tariff reductions cause pollution-intensive production to increase in a country, overall pollution may still fall because the tariff effect is more than offset by the reduction in pollution caused by the reduction in subsidies. Indeed, we calibrate the model to China in 1997 and find that, after reducing subsidies required by the WTO agreement, the equilibrium path of industrial dust emissions in our model converges over time to a steady state 4.9% lower than a benchmark economy in which no subsidies are reduced. Similarly,

¹Specifically, subsidies specific to an individual or group of firms, products, or industries which are either contingent on export performance ("prohibited") or have adverse effects on member industries ("actionable") are not allowed. Member countries may bring suit to have such subsidies removed or be allowed to retaliate. See Annex 1A, Agreement on Subsidies and Countervailing Measures of the WTO's legal document on the Uruguay Round Agreements. Bagwell and Staiger (2006) argue the criteria for challenging domestic subsidies in the WTO is weak enough so that governments can in principle challenge any positive subsidy.

steady state sulfur dioxide (SO₂) is 3.8% lower, and soot is 3.2% lower. The reductions in pollution occurs without any environmental side agreements or abatement policy changes.

There is a large theoretical literature on trade and the environment.² Research has focused on three possible channels whereby a reduction in trade barriers can affect environmental quality. Following Copeland and Taylor (2004) and others, we denote the idea that a reduction in trade barriers causes pollution intensive production to shift from countries with relatively stringent regulation to countries with relatively weak regulation the *pollution haven hypothesis* (PHH). The PHH predicts that, following a reduction in trade barriers, pollution rises in the country with weak regulation and falls in the country with stringent regulation.³ A second channel, the *factor endowment hypothesis* says that since pollution is capital intensive, reducing trade barriers should cause pollution intensive industries to move to the more capital intensive country, usually the more developed country. In the third channel, increases in income caused by a reduction in trade barriers affects both pollution intensive production and abatement spending.

Mani and Wheeler (1997), Low and Yeats (1992), Ratnayake (1998), and others find some evidence in favor of the PHH. These studies suffer from lack of pollution data in less developed countries, and so must instead classify industries according to their pollution intensity in the US and then correlate output in pollution intensive industries to openness. On the other hand, Birdsall and Wheeler (1992) and Lucas, Wheeler, and Hettige (1992) find that pollution intensity is relatively lower in more open economies. In general, environmental regulations do not seem to be a major factor in plant location decisions.

As Antweiler, Copeland, and Taylor (2001) note, both theoretical and empirical studies generally take pollution regulations and/or income to be exogenous. For example, countries may tighten environmental regulations after an inflow of pollution intensive capital. Even if pollution regulations are identical across countries, production moves to its most efficient location, causing production and pollution to increase. The resulting increase in income may itself cause countries to increase abatement or otherwise tighten pollution regulations, as has been noted in the Environmental Kuznets Curve (EKC) literature (Grossman and Krueger 1995). Antweiler, Copeland, and Taylor (2001) study the effect of reducing trade barriers on SO₂ concentrations. They decompose the effect into scale, composition, and technique effects. Reducing trade barriers causes output to rise, which increases pollution (the scale

²Survey papers include Copeland and Taylor (2004), Kolstad and Xing (1996), Rauscher (2001), and Ulph (1997).

³That is, we are not considering the *pollution haven effect*, which deals with the effect of environmental regulations on trade flows.

effect). However, the increase in income also results in increased abatement spending, reducing pollution (the technique effect). Finally, a reduction in trade frictions causes the country exporting the dirty good to specialize in that good, increasing pollution (the composition effect). They also avoid the data problems present in previous studies by using data on SO₂ pollution emissions from the Global Environmental Monitoring database. They find a particularly strong technique effect, implying that trade improves the quality of the environment by raising income and abatement. This channel has perhaps the best support in the data. However, the EKC does not seem to be robust to changes in empirical specification or across pollutants (Harbaugh, Levinson, and Wilson 2002, Stern and Common 2001), so the result may not generalize to pollutants other than SO₂.

We propose here an entirely new channel by which free trade agreements may affect the environment: the free trade agreement acts as a catalyst by which governments reduce pollution-causing subsidies. The subsidies are typically in industries facing foreign competition. Therefore, changes in subsidies affect trade flows and the terms of trade, and the ultimate effect on pollution depends significantly on what fraction of domestic production is consumed domestically. We show that pollution is more likely to rise in economies that are open (in the sense of most of domestic production is exported) following a decrease in subsidies.

Our results are consistent with the strong technique effect found by Antweiler, Copeland, and Taylor (2001). They find increases in income are associated with large reductions in pollution intensity, which they attribute to an income effect on abatement policy. We find another reason why pollution intensity may fall following a trade agreement, which helps explain the magnitude of the overall technique effect in the data.

The related literature on how perverse subsidies to industry affect the environment is less developed.⁴ Since almost all countries have industrial policies which favor some industries, what effect subsidies have on the environment is an important question. Bajona and Chu (2010) provide a computational model where private and state owned firms coexist. We use this idea to develop a general theory of subsidies and pollution. The industry structure consists of private and subsidized firms, facing domestic and foreign competition. To receive

⁴Barde and Honkatukia (2004) discuss the extent of subsidies in environmentally sensitive industries and discuss a few channels by which subsidies may affect the quality of the environment, but note that a full assessment would require a general equilibrium analysis, which we do here. van Beers and van den Bergh (2001) show in a static, partial equilibrium setting how subsidies can increase output and pollution in a small open economy. Fisher-Vanden and Ho (2007) show that capital subsidies reduce the cost of adopting a carbon tax in China, since the carbon tax offsets some of the distortions caused by the capital subsidy. More established is the literature on agricultural subsidies and the environment (see for example Antle, Lekakis, and Zaniias 1998).

subsidies, subsidized firms must agree to employ more labor than is efficient, which we model as a minimum labor requirement.⁵ In exchange, subsidized firms receive direct (cash) subsidies to cover the negative profits that result from the use of an inefficient mix of capital and labor.⁶ Subsidized firms also receive low interest loans from the government or state owned banks, modeled as an interest rate subsidy.⁷ Finally, subsidized firms have lower total factor productivity (TFP) relative to private sector firms.

We prove the existence of an equilibrium in which subsidized firms and private firms co-exist with the share of production of subsidized firms determined endogenously by the subsidies, labor requirements, and technology differences. Subsidies thus affect pollution by changing the share of production of the subsidized sector.

Our firm structure is somewhat related to that of Fisher-Vanden and Ho (2007). They have interest subsidies but do not separately model subsidized and non-subsidized firms. Instead, an exogenous percentage of capital in each industry is subsidized. In contrast, in our model the share of capital which is subsidized is endogenous, and both subsidized and non-subsidized firms co-exist. Thus, in their model a reduction in subsidies to a particular industry causes capital to flow to other industries, reducing pollution if other industries are less pollution intensive via a composition effect. In contrast, in our model a reduction in subsidies causes capital to move endogenously from subsidized to private firms even *within* an industry, reducing pollution if subsidized firms are more pollution intensive via a technique effect.

In our model, reducing subsidies affects pollution through two main mechanisms. The first mechanism, which we call *capital and labor resource reallocation effects*, is static in nature and is the result of the reallocation of capital and labor from subsidized to private firms that reducing subsidies induces. First, reducing direct subsidies decreases equilibrium employment in subsidized firms, causing output to become more concentrated in private firms. Second, this decrease in employment causes capital to flow to the private sector, further concentrating output in private firms. If subsidized firms are more pollution intensive,

⁵Although we take the labor requirement as exogenous, it is consistent with the idea that subsidized firms increase employment to increase bargaining power with the government (Yin 2001).

⁶Direct subsidies can thus be thought of as “bailouts” for firms in danger of exiting the market due to negative profits.

⁷We are ignoring many other types of subsidies, see Barde and Honkatukia (2004) for a partial list. In a subsequent paper, Kelly, David L. (2009) ranks many types of subsidies according to their environmental damage in a theoretical, closed economy setting. In contrast, here we determine the effect on pollution of reducing the two subsidies that are the main focus of trade agreements such as the US-China bilateral agreement, in an environment with trade. Further, in our setting, subsidies generate terms of trade effects which are not present in Kelly, David L. (2009).

these two effects cause pollution to decrease. However, as resources concentrate in the higher-productivity private sector, overall output and therefore pollution rises. We derive sufficient conditions on parameter values for which the first two effects are stronger than the third.

The second mechanism, which we call the *capital accumulation effect*, is dynamic in nature and affects intertemporal decisions. On one hand, reducing subsidies to firms directly reduces overall demand for capital. On the other hand, the rise in overall productivity caused by the concentration of capital in the private sector tends to increase demand for capital. We show conditions for which the former effect is stronger so the return to capital falls with subsidies, causing the capital accumulation to slow or fall, which implies pollution grows more slowly or falls over time as well.

We calibrate the model to China in 1997, and simulate the effect on pollution emissions of the reduction in subsidies required by the WTO agreement. Our calibration and numerical results depend crucially on the size of the subsidies and the relative emissions intensity between subsidized SOEs and private firms, which we assume are not subsidized. Using a panel of industry level data in China from 1995-2007, we find SOEs have significantly higher emissions intensity than private firms for three of four pollutants tested, controlling for industry and time specific effects.

An empirical literature exists which estimate the effect of ownership on emissions or emissions intensity, with different data sets. As in our paper, most of these studies find that SOEs are more pollution intensive than private firms. Wang and Wheeler (2003) find that provinces in China with larger state owned sectors have higher emissions intensity. Wang and Jin (2007) find state owned plants in China are more emissions intensive than non-state owned plants. However, Wang and Wheeler (2005) find no significant difference in emissions intensity between state owned and non-state owned plants (although 93% of their sample is state owned). Pargal and Wheeler (1996) study biological oxygen demand in Indonesia and find that firms with a higher share of state owned equity are more pollution intensive. Hettige, Huq, and Pargal (1996) survey studies with similar results.⁸ Talukdar and Meisner (2001) consider CO₂ emissions for a panel of countries and find that countries with a higher share of GDP produced by the public sector have higher emissions.

In addition several studies find that SOEs in some countries are held to lower standards for environmental compliance. Gupta and Saksena (2002) find that SOEs in India are monitored for environmental compliance less often than private firms. Dasgupta, Laplante, Mamingi, and Wang (2001) find that SOEs in China enjoy more bargaining power over environmental

⁸Most of these studies control only for broad industry fixed effects, it is possible that SOEs specialize in emissions intensive good within an industry. Thus, these studies are suggestive, but not definitive.

compliance than private firms. However, Earnhart and Lizal (2006) find an inverse relationship between pollution intensity and percentage of state ownership among recently partially privatized firms in the Czech Republic in their preferred model. The latter study focuses on a change in ownership, which does not necessarily imply a change in subsidies.⁹

In the next section, we develop a theory of pollution, subsidies, and trade, and in Section 3 derive intuitive theoretical conditions for which pollution falls following a decrease in subsidies. Section 4 develops a computational version of the model and calibrates the model to China in 1997, prior to the WTO agreement. Section 5 gives the computational results, Section 6 considers various robustness checks, and Section 7 concludes.

2 A Theory of Pollution, Subsidies, and Trade

In this section, we consider a simplified version of the computational model in Section 4 in order to derive some analytic results on how subsidies affect pollution emissions. The intuition gleaned from the theory carries over directly to the computational model, but the additional features of the computational model allow for better quantitative predictions.

2.1 Firms

Private and subsidized firms differ in four aspects: productivity, pollution intensity, ability to choose their labor input, and cost of capital. Productivity differences are taken as exogenous, with subsidized firms having TFP equal to A_G , while private firms have TFP equal to A_P . Private and subsidized firms produce using a technology F and are competitive price takers.¹⁰ Their production functions differ only in their TFP levels.

We assume employment at subsidized firms is constrained to be greater than or equal to a minimum labor requirement, l_G , established by the government. In exchange, the government covers any losses through direct (cash) subsidies. If the labor requirement binds, subsidized firms use an inefficient mix of capital and labor and earn negative profits. Subsidized and private firms then co-exist if subsidized firms receive enough direct subsidies from the government to earn zero profits.¹¹ Therefore, let $S = -\pi_G$ be the direct subsidy, where π_G are the (negative) profits of subsidized firms excluding the direct subsidy and $\Pi_G = \pi_G + S = 0$ are the profits including the direct subsidy. We assume subsidized firms

⁹It is well known that recently privatized SOEs retain a close relationship to the state and thus possibly their subsidies. A trade agreement is different from privatization in that the former reduces subsidies, while the latter changes ownership.

¹⁰Some subsidized firms clearly have monopoly power. This assumption is discussed in Section 7.

¹¹In the absence of subsidies, in a competitive equilibrium only the firm with the highest TFP operates.

take S as given, which is not restrictive since the firm cannot increase profits by taking into account that its decisions affect S . To save on notation, we suppress the time t subscripts where no confusion is possible.

Let l_P be the labor demand of the private sector. The representative household is endowed with one unit of labor every period, which is supplied inelastically. Therefore, in equilibrium $l_G + l_P = 1$.

Subsidized firms receive a second subsidy, a discount on their rental rate of capital, which we call an interest subsidy. If we denote the rental rate of capital for private firms as \hat{r} (measured in terms of world goods), the rental rate of capital for subsidized firms is $(1 - s)\hat{r}$, where s is the subsidy rate. Interest subsidies can be interpreted as the government guaranteeing repayment of funds borrowed by subsidized firms or steering household deposits at state owned banks to subsidized firms at reduced interest rates or as SOEs borrowing at the government's rate of interest.¹²

The objective of both private and subsidized firms is to maximize profits taking prices and government policies as given. If the subsidized firm is privately owned, then profit maximization is clearly reasonable. But even if the subsidized firm is state owned, evidence exists for the idea that managers of SOEs are given incentives consistent with profit maximization.¹³ Our theory is not based on differences in firm ownership, since whether households or firms own the capital is irrelevant as long as all firms maximize profits. Instead, our theory is based on the subsidies that firms with a close relationship to the state enjoy.

The problem for private firms is standard. Let q_D denote the world price of the domestically produced good, then:

$$\pi_P = \max_{K_P, l_P} q_D A_P F(K_P, l_P) - \hat{r} K_P - \hat{w} l_P. \quad (2.1)$$

Here K_P and K_G are the parts of the aggregate per person capital stock allocated to the private and subsidized sectors, respectively, and $K = K_G + K_P$ is the aggregate capital stock per person. Let subscripts on functions denote partial derivatives. The equilibrium rental and wage rates (in terms of domestic goods), r and w , are:

$$r = \hat{r}/q_D = A_P F_k(K - K_G, 1 - l_G), \quad (2.2)$$

¹²The latter two interpretations are more reasonable for developing countries. All three interpretations are consistent with households renting capital.

¹³For China, Yin (2001) assumes SOEs maximize profits, based on the results from Choe and Yin (2000). However, by making this assumption we are ignoring agency issues and other problems associated with SOEs (see for example Gupta 2005, Shleifer and Vishny 1994).

$$w = \hat{w}/q_D = A_P F_l(K - K_G, 1 - l_G). \quad (2.3)$$

The problem of a subsidized firm consists of maximizing profits subject to the minimum labor constraint. The labor constraint is binding (subsidized firms hire more labor than is efficient) if and only if $\hat{w} > q_D A_G F_l(K_G, l_G)$. If subsidized firms hire less labor than is efficient, they make positive profits and the direct subsidy is a tax. Since this case is not interesting, we assume the constraint binds,¹⁴ which implies:

$$\pi_G = \max_{K_G} q_D A_G F(K_G, l_G) - (1 - s) \hat{r} K_G - \hat{w} l_G. \quad (2.4)$$

The first order condition which determines the part of the capital stock allocated to the subsidized sector is:

$$(1 - s) r = A_G F_k(K_G, l_G). \quad (2.5)$$

Let F be constant returns to scale in K and l , have positive and diminishing marginal products, satisfy $F(0, l) = F(K, 0) = 0$, and satisfy the Inada conditions in each input. Then equations (2.5), (2.2), and (2.3) have a unique solution $K_G(K, A_G/A_P(1 - s), l_G)$, $r = r(K, A_G/A_P(1 - s), l_G)$, and $w = w(K, A_G/A_P(1 - s), l_G)$.

We can also show:

$$\frac{\partial K_G}{\partial s} > 0, \quad \frac{\partial r}{\partial s} > 0, \quad \frac{\partial w}{\partial s} > 0, \quad (2.6)$$

$$0 < \frac{\partial K_G}{\partial K} < 1, \quad \frac{\partial r}{\partial K} < 0, \quad \frac{\partial w}{\partial K} > 0, \quad (2.7)$$

$$\frac{\partial K_G}{\partial l_G} > 0; \quad \frac{\partial r}{\partial l_G} > 0 \text{ and } \frac{\partial w}{\partial l_G} < 0 \Leftrightarrow A_P(1 - s) < A_G. \quad (2.8)$$

Thus changes in the subsidies change the share of capital, labor, and output of the subsidized sector, which drives many of the results of the paper. Consider first a decrease in the interest subsidy rate. A decrease in the interest subsidy rate implies a reallocation of capital from the subsidized sector to the private sector. Further, a decrease in the interest subsidy rate decreases the total demand for capital, hence the interest rate must fall to bring demand for capital back up to the supply. Similarly, a fall in the demand for capital implies a lower

¹⁴A somewhat restrictive sufficient condition for the constraint to bind is: $(1 - s) A_P > A_G$. For a Cobb-Douglas production function with capital share α , the constraint binds if and only if $(1 - s)^\alpha A_P > A_G$.

demand for labor as well so the wage rate must also fall. Consider second a fall in the labor requirement. Although a fall in the labor requirement will cause labor to move from the subsidized sector the private sector by definition, it is not immediate that the wage rate falls. Instead, the fall in the labor requirement causes the subsidized sector to reduce demand for capital as well. If the private sector sees sufficiently little increase in capital relative to the increase in labor, wages fall, but it could be that a large change in capital in the private sector causes demand for labor to rise, pushing up wages. The overall effect depends on the relative TFP of the two sectors.

Finally, the share of capital allocated to the subsidized sector adjusts to equate the after-subsidy returns in the two sectors. The interest subsidy causes capital to flow to the subsidized sector, reducing the marginal product of capital in that sector and raising the marginal product of capital in the private sector until the after-subsidy returns are equated. Thus, the equation which governs the fraction of capital allocated to the subsidized sector is:

$$(1 - s) A_P F_k(K - K_G, 1 - l_G) = A_G F_k(K_G, l_G). \quad (2.9)$$

2.2 Households

2.2.1 Aggregate Good

Households enjoy consumption of an aggregate good c , which is a composite of the domestic produced good, Y , and the imported good, M . Let $u(c)$ denote the per period utility, which we assume is strictly increasing and concave, twice-continuously differentiable, and satisfies the Inada conditions. The objective of households is:

$$\max \sum_{t=0}^{\infty} \beta^t u(c_t). \quad (2.10)$$

Let X_D denote the part of domestic production that is consumed domestically, and X_F denote the part of domestic production that is consumed abroad. Households use an Armington aggregator to combine X_D domestic goods and M foreign goods into Y_c aggregate goods:¹⁵

$$Y_c = X_D^\mu M^{1-\mu}. \quad (2.11)$$

¹⁵The Armington aggregator assumption is a standard assumption (see for example Fisher-Vanden and Ho 2007), which is made in order to be able to match trade flows. In order to simplify the analytical derivations, we assume that the aggregator is a Cobb-Douglas function. In the computational model, we assume the aggregator is a more realistic CES function. The qualitative results are very similar to the theoretical model's.

We can interpret μ as the share of domestic production consumed domestically. The composite good can also be used for investment. Notice that because each country specializes in one good, we are ruling out effects due to comparative advantage like the PHH and the factor endowment hypothesis. This allows us to examine the effect of subsidies on the environment in isolation of other channels by which free trade agreements affect the environment. The total effect of the free trade agreement on the environment will be the combination of all of these channels. Let primes denote next period's value and δ the depreciation rate. Then the aggregate resource constraint is:

$$Y_c = C + K' - (1 - \delta) K. \quad (2.12)$$

Households use an efficient mix of X_D and M to form the aggregate good. Let q_c denote the world price of the aggregate good, and $q_w (1 + \tau_D)$ denote the domestic price of the imported good, where τ_D is a tariff and q_w is the world price, normalized to one.

Optimality requires the marginal contribution of the inputs of the aggregate good equal their prices:

$$\mu q_c X_D^{\mu-1} M^{1-\mu} = q_D, \quad (2.13)$$

$$(1 - \mu) q_c X_D^\mu M^{-\mu} = 1 + \tau_D. \quad (2.14)$$

Hence the marginal rate of technical substitution equals the price ratio:

$$\frac{1 - \mu}{\mu} \frac{X_D}{M} = \frac{1 + \tau_D}{q_D}. \quad (2.15)$$

2.2.2 Trade

We assume a small open economy framework. Let τ_F denote the world tariff on domestic production, then the foreign demand curve for domestically produced goods is:

$$X_F = \hat{D} (q_D (1 + \tau_F))^{\frac{-1}{1-\zeta}}. \quad (2.16)$$

Here $-\mu/(1 - \mu) < \zeta < 1$ and \hat{D} is a constant. If foreigners also use a Cobb-Douglas Armington aggregator, the elasticity of substitution is one, or $\zeta = 0$. Let $D \equiv \hat{D} (1 + \tau_F)^{\frac{-1}{1-\zeta}}$, then:

$$X_F = D q_D^{\frac{-1}{1-\zeta}}. \quad (2.17)$$

We assume capital markets are closed.¹⁶ Therefore, trade in goods must balance:

$$M = q_D X_F. \quad (2.18)$$

2.3 Government

The government budget is balanced by a lump sum transfer to households, $\hat{T}R$. Thus the government budget constraint sets interest plus direct subsidies equal to lump sum taxes plus tariff revenue $TF \equiv \tau_D M$:

$$s\hat{r}K_G + S = -\hat{T}R + TF. \quad (2.19)$$

It is straightforward to show that the direct subsidies equal total wage payments less the total product of labor, that is, direct subsidies equal the total cost of the hiring constraint. Hence in terms of domestic goods:

$$srK_G + (w - A_G F_h(K_G, l_G))l_G = -TR + \frac{TF}{q_D}, \quad (2.20)$$

where $TR \equiv \hat{T}R/q_D$.

2.4 Market Clearing

Market clearing requires demand for domestic goods to equal domestic production, Y :

$$X_D + X_F = Y. \quad (2.21)$$

Further, the value of domestic production plus tariff revenue must equal income from factor payments plus transfers:

$$q_c Y_c = q_D Y + TF = \hat{r}K + \hat{w} + \hat{T}R, \quad (2.22)$$

$$Y_c = \frac{q_D}{q_c} (rK + w + TR). \quad (2.23)$$

¹⁶If we instead assumed a small open economy with a fixed interest rate, then the equilibrium function $K_G(\cdot)$ is unchanged and subsidies will still cause the economy to over-accumulate capital since the demand for capital still rises. We also ran computational experiments with open capital markets and the results were qualitatively unchanged.

2.5 Pollution

We assume emissions, E , of a flow pollutant are proportional to domestic production. Let Y_i denote output and σ_i denote the emissions intensity of output in sector $i \in \{G, P\}$. Then:

$$E = \sigma_G Y_G + \sigma_P Y_P. \quad (2.24)$$

No abatement technology exists, so pollution falls only by reducing output or by moving production to the less pollution intensive sector.¹⁷ Given that the private and subsidized sectors are at different technology levels, it is reasonable to assume that they also have different pollution intensities. We can write total pollution as a fraction of total output, Y :

$$E = \sigma Y. \quad (2.25)$$

Here σ is the economy wide pollution intensity:

$$\sigma \equiv \frac{\sigma_G Y_G + \sigma_P Y_P}{Y}, \quad Y \equiv Y_G + Y_P. \quad (2.26)$$

3 Theoretical Results

To characterize the equilibrium, we substitute out for the firm and trade variables so as to write the model as a single capital accumulation problem. Equations (2.15), (2.17), and (2.18) imply the domestic demand curve is:

$$X_D = \frac{\mu}{1 - \mu} D (1 + \tau_D) q_D^{\frac{-1}{1-\zeta}}. \quad (3.1)$$

Substitution of the foreign demand curve (2.17) and the domestic demand curve (3.1) into the market clearing condition (2.21), gives the domestic price:

$$q_D = \left(\frac{D}{(1 - \psi) Y} \right)^{1-\zeta}, \quad \psi \equiv \frac{\mu (1 + \tau_D)}{1 + \mu \tau_D}. \quad (3.2)$$

Hence:

$$X_D = \psi Y, \quad (3.3)$$

¹⁷We do not include abatement as we wish to focus on the direct effect of subsidies on pollution. Including an abatement technology such that optimal abatement increases with income would strengthen our results.

$$X_F = (1 - \psi) Y, \quad (3.4)$$

$$M = D^{1-\zeta} ((1 - \psi) Y)^\zeta, \quad (3.5)$$

$$q_c = \frac{\psi^{1-\mu}}{\mu (1 - \psi)^{1-\zeta\mu}} \left(\frac{D}{Y} \right)^{\mu(1-\zeta)}. \quad (3.6)$$

Note that ψ is the share of domestic output consumed domestically, with $\psi = \mu$ if $\tau_D = 0$.

Finally, substituting the prices and equation (2.23) into the aggregate resource constraint implies:

$$C + K' - (1 - \delta) K = \Omega \frac{\psi}{\mu} Y^\phi, \quad (3.7)$$

$$\Omega \equiv \mu \psi^{-(1-\mu)} (1 - \psi)^{\phi-\mu} D^{1-\phi}, \quad (3.8)$$

$$\phi \equiv \mu + \zeta (1 - \mu). \quad (3.9)$$

Here $\phi = \mu$ and $\Omega = \mu (D/\psi)^{(1-\mu)}$ if foreigners use a Cobb-Douglas Armington aggregator. The resource constraint (3.7) shows how foreign demand affects resources available for aggregate consumption or investment. Note that under our maintained assumptions, $\phi \in (0, 1)$.

Let k denote the capital stock of an individual, then after substituting for the prices, the recursive household problem is:

$$v(k, K) = \max_{k'} \left\{ u \left[\Omega \frac{\psi}{\mu} Y(K; s; l_G)^\phi + \frac{\Omega}{Y(K; s; l_G)^{1-\phi}} r(K; s; l_G) (k - K) + (1 - \delta) k - k' \right] + \beta v(k', K') \right\}. \quad (3.10)$$

We characterize the model by establishing the existence and properties of the equilibrium.

Definition 1 *A Recursive Competitive Equilibrium given individual and aggregate capital stocks k and K and government policies $\{\tau_F, \tau_D, s, l_G\}$ is a set of individual household decisions $\{c, k'\}$, trade decisions $\{X_D, X_F, M\}$, prices $\{r, w, q_D, q_c\}$, aggregate household decisions $\{C, K'\}$, a subsidized firm input decision K_G , private firm input decisions $\{K_P, l_P\}$, government variables $\{S, TR\}$, and a value function v such that the household's and producers' (private and subsidized) problems are satisfied, all markets clear, subsidized firms earn*

zero profits, the government budget constraint is satisfied, and the consistency conditions ($k = K$ implies $c = C$ and $k' = K'$) are satisfied.

Our definition of equilibrium takes the labor requirement as given and determines an equilibrium direct subsidy such that both firms co-exist. In the simulations it is more convenient to take the direct subsidy as given and determine an equilibrium labor requirement. These definitions have identical allocations, so we do not distinguish between them.

The equilibrium first order condition and envelope equation determine aggregate capital accumulation:

$$u_c(C(K; s; l_G)) = \beta v_k(K', K') \quad (3.11)$$

$$v_k(K, K) = u_c(C(K; s; l_G)) \left(\frac{\Omega}{Y(K; s; l_G)^{1-\phi}} r(K; s; l_G) + 1 - \delta \right) \quad (3.12)$$

$$C(K; s; l_G) = \Omega \frac{\psi}{\mu} Y(K; s; l_G)^\phi - K' + (1 - \delta) K \quad (3.13)$$

$$Y(K; s; l_G) = A_P F(K - K_G(K; s; l_G), 1 - l_G) + A_G F(K_G(K; s; l_G), l_G) \quad (3.14)$$

Our strategy is to establish some basic properties of the competitive equilibrium, and then use these properties to derive the more complicated results on how pollution changes with changes in subsidies.

THEOREM 1 *Suppose u and F are as described above and $w > srK_G(K) + S(K)$ for all K . Then a competitive equilibrium exists. Further, the equilibrium gross investment function $K' = H(K)$ is such that:*

1. $H_K(K) \geq 0$,
2. $C_K(K) \geq 0$,
3. $H(K)$ satisfies the Euler equation derived from (3.11) and (3.12), and
4. $H(K)$ is concave.

All proofs are in the Appendix. Theorem 1 requires total subsidies not exceed total wages, so that income remains positive, which is not very restrictive.¹⁸

¹⁸For Cobb-Douglas production with capital share α , $s < (1 - \alpha)/\alpha$ is sufficient.

A trade agreement often consists of a combination of reductions in tariffs and subsidies to domestic enterprises. In order to derive intuition on the effect of each type of government subsidy, we consider each in isolation. In particular, we consider a reduction in the interest subsidy rate leaving the labor requirement unchanged (notice that this increases the losses made by subsidized firms and, thus, the direct subsidies), a reduction in direct subsidies, where the labor requirement is relaxed so that interest subsidies are kept constant, and a reduction in world tariffs.

3.1 The Effect of Reducing Interest Subsidies

Consider first a reduction in the interest subsidy rate to firms, holding the labor requirement fixed. According to the industrial structure described above, direct subsidies must rise so that subsidized firms continue to earn zero profits. Differentiating the pollution accumulation equation (2.24) with respect to s gives:

$$\frac{\partial E}{\partial s} = \sigma_G \left(A_G F_k(K_G, l_G) \frac{\partial K_G}{\partial s} \right) - \sigma_P \left(A_P F_k(K - K_G, 1 - l_G) \frac{\partial K_G}{\partial s} \right). \quad (3.15)$$

Equation (2.9) implies the after-subsidy marginal products are equal. Hence:

$$= (\sigma_G (1 - s) - \sigma_P) r(K) \frac{\partial K_G}{\partial s}. \quad (3.16)$$

Equation (2.6) implies current period pollution is increasing in the subsidy if and only if:

$$\frac{\sigma_G}{\sigma_P} > \frac{1}{1 - s}. \quad (3.17)$$

From equation (3.15), a decrease in the interest subsidy rate causes capital to flow from the more pollution intensive government sector to the less pollution intensive private sector, reducing pollution. However, due to the subsidy the private sector has a higher marginal product of capital, so output rises as capital flows to the private sector. It follows that for overall pollution emissions to fall, the ratio of emissions intensities must be greater than the ratio of marginal products, which equals $\frac{1}{1-s}$.

Let \bar{x} denote the steady state value of any variable x . In addition to the static effect, a decrease in interest subsidies has a dynamic effect on pollution through changes in the path of capital accumulation.

THEOREM 2 *Let F and u be as described above and suppose a decrease in s holding l_G fixed. Let $K_0 = \bar{K}$. Then:*

1. The economy transitions to a new steady state (\bar{K}, \bar{E}) with $\bar{K} < \bar{K}$. Further, $\bar{E} < \bar{E}$ if and only if:

$$\frac{\sigma_G}{\sigma_P} > \frac{(1-\phi)\theta_P}{(1-\phi)\theta_P + \alpha_P}, \quad \theta_i \equiv \frac{\bar{r}\bar{K}_i}{Y}, \quad \alpha_i \equiv \frac{-F_{KK}\left(\frac{\bar{K}_i}{l_i}, 1\right)K_i}{F_K\left(\frac{\bar{K}_i}{l_i}, 1\right)l_i}, \quad i = G, P \quad (3.18)$$

Furthermore, if condition (3.17) also holds, then:

2. Investment falls for all t : $\frac{\partial K_{t+1}}{\partial s} > 0 \quad \forall t \geq 0$ and
 3. pollution falls for all t : $\frac{\partial E_t}{\partial s} > 0 \quad \forall t \geq 0$.

If subsidized firms are sufficiently more pollution intensive, the capital reallocation resulting from a decrease in the interest subsidy rate causes current pollution to fall. This is the capital resource reallocation effect. In addition, the reduction in interest subsidies lowers the overall return to capital, causing investment to fall. Since pollution is an increasing function of output, future pollution and steady state pollution fall as well. This is the capital accumulation effect. Because the capital accumulation effect causes pollution to fall with subsidies regardless of pollution intensity, the condition needed for steady state pollution to decrease with a reduction in subsidies is weaker. That is, if (3.17) is not satisfied but condition (3.18) holds, then, following a decrease in interest subsidies, initially pollution rises but subsequently falls to a lower steady state. Condition (3.18) is easily checked since θ_P is the share of income accruing to the private capital owners and α_P measures the curvature of the production function. Note that a sufficient condition for condition (3.18) is $\sigma_G > \sigma_P$. Therefore, steady state pollution falls with a decrease in interest subsidies if the subsidized sector is more pollution intensive than the private sector, as is commonly found in the literature (e.g. Wang and Jin 2007).

It is straightforward to interpret the capital reallocation effect in terms of the familiar scale and technique effects. From equation (2.25):

$$\frac{\partial E}{\partial s} = \frac{\partial \sigma}{\partial s} Y + \sigma \frac{\partial Y}{\partial s}. \quad (3.19)$$

After simplifying, we obtain:

$$\frac{\partial E}{\partial s} = (\sigma_G - \sigma_P) \frac{\partial K_G}{\partial s} \frac{r(K) \left((1-s)Y^P + Y^G \right)}{Y} - s\sigma \frac{\partial K_G}{\partial s} r(K). \quad (3.20)$$

Hence the technique term is positive for $\sigma_G > \sigma_P$ and the scale term is negative. Therefore, a decrease in the interest subsidy rate reduces current pollution through a technique effect and increases current pollution through a scale effect. Given condition (3.17), the technique effect dominates and a reduction in the subsidy rate causes pollution to fall. Reducing the interest subsidy rate lowers steady state output, since the increase in productivity is more than offset by the fall in steady state capital. Hence both the technique and scale effects cause steady state pollution to fall with interest subsidies.

3.2 The Effect of Reducing Direct Subsidies

Next we consider a reduction in direct subsidies, holding the interest subsidy rate fixed. With s fixed, if subsidized firms are to earn zero profits direct subsidies can be reduced only by relaxing the labor requirement. The following theorem shows that under a stronger condition, reducing direct subsidies causes pollution to fall.

THEOREM 3 *Let F and u be as described above and suppose a decrease in l_G holding s fixed. Let $K_0 = \bar{K}$.*

1. *Pollution transitions to a new steady state $\bar{\bar{E}}$ with $\bar{\bar{E}} < \bar{E}$ if and only if:*

$$\frac{\sigma_G}{\sigma_P} > \frac{(1 - \phi)(\Gamma_G \theta_P + \Gamma_P \theta_G) + \alpha_P \alpha_G \Gamma_P}{(1 - \phi)(\Gamma_G \theta_P + \Gamma_P \theta_G) + \alpha_P \alpha_G \Gamma_G}, \Gamma_i \equiv \frac{Y_i}{l_i} \quad (3.21)$$

Further, if conditions (3.17) and (2.8) hold, then:

2. *pollution falls below \bar{E} for all $t \geq 0$, and*
3. *for periods $t > 1$, pollution transitions monotonically to $\bar{\bar{E}} < \bar{E}$.*

In the initial period the labor requirement decreases to offset the reduction in direct subsidies causing a labor reallocation effect. As labor moves from subsidized to private firms it becomes more productive (from $A_G F_l$ to w), which tends to increase output and therefore pollution. However, if private firms are less pollution intensive, pollution tends to fall when labor moves from subsidized to private firms. Condition (2.8) implies $1/(1 - s)$ is larger than the wage ratio. Hence condition (3.17) is sufficient for the technique effect to outweigh the scale effect. Capital also moves to the private sector, so we have a capital reallocation effect, but condition (3.17) implies that the capital reallocation effect causes pollution to fall as well.

After the initial fall in pollution, the labor requirement does not change, but a capital accumulation effect exists, as capital converges to a new steady state. The behavior of pollution in the transition to the new steady state depends on whether condition (2.8) holds. If condition (2.8) holds, as required by the theorem, then the interest rate falls and capital declines monotonically to a new steady state. Thus pollution declines monotonically to a new steady state below the initial drop in pollution.

If condition (2.8) does not hold, then steady state capital may rise or fall after the reduction in the labor requirement and the wage ratio is larger than $\frac{1}{1-s}$. Therefore current pollution will fall if σ_G/σ_P is greater than the wage ratio. If the steady state capital rises, steady state pollution rises unless σ_G/σ_P is large enough to offset the increase in steady state pollution caused by the increase in steady state capital (condition 3.21).

For Cobb-Douglas production with labor share $1 - \alpha$, both current and steady state pollution fall if:

$$\frac{\sigma_G}{\sigma_P} > \left(\frac{A_P (1 - s)^\alpha}{A_G} \right)^{\frac{1}{1-\alpha}}. \quad (3.22)$$

In the calibration, condition (3.22) is satisfied for all pollutants.

Notice that if the conditions of Theorem 3 are satisfied, then a trade agreement which reduces both direct and interest subsidies (and therefore relaxes the labor requirement), also reduces pollution.

As in the previous section, we can break down the effect of direct subsidies on pollution into a positive technique term and a negative scale term. Thus Theorem 3 gives sufficient conditions for the technique effect to dominate, so that a reduction in direct subsidies reduces current pollution.

3.3 Terms of Trade Effects

Capital and labor reallocation effects determine changes in current period pollution. Reallocation and capital accumulation effects determine steady state pollution. In an open economy, changes in subsidies may cause terms of trade effects, which in turn may affect steady state pollution. If steady state output rises with subsidies, then in a small open economy excess supply on world markets will depress the terms of trade. The domestic interest rate will then fall, since capital accumulation is not as attractive, weakening the capital accumulation effect.

The next theorem makes precise the effect of subsidies on the terms of trade.

THEOREM 4 *Let F and u be as described above. Then the steady state terms of trade, $\frac{\bar{p}}{\bar{q}_C}$ is decreasing in s , and is increasing in l_G if and only if condition (2.8) holds.*

A reduction in interest subsidies reduces steady state production. Since we have a small open economy and supply falls, the export price increases and terms of trade improves. The decline in the return to capital caused by the decrease in s is moderated by the improvement in the terms of trade. Since the incentive to deaccumulate capital is weaker, the capital accumulation effect is weaker, especially for economies with large trade sectors. Consider, for example, the case where foreigners use a Cobb-Douglas Armington aggregator, so $\phi = \mu$ is the share of domestic output consumed domestically. For an economy with no trade sector ($\phi = 1$), the capital accumulation effect is strong and condition (3.18) is satisfied regardless of σ_G/σ_P . Conversely, if all output is exported ($\phi = 0$) then the capital accumulation effect is weakest. Using the calibrated values from the next section except for $\phi = 0$, condition (3.18) becomes $\sigma_G > 0.36\sigma_P$. Hence, if $\sigma_G < 0.36\sigma_P$, pollution falls with a decrease in subsidies for countries with small trade sectors but rises for countries with large trade sectors.

Interestingly, a reduction in l_G has the opposite effect on the terms of trade if condition (2.8) holds. Although a decrease in direct subsidies decreases the steady state capital stock, steady state output rises if condition (2.8) holds since moving labor and capital to the more efficient private sector outweighs the effect on output of a lower steady state capital stock. Since steady state output rises, the export price falls and the terms of trade worsen. Thus, the incentive to deaccumulate capital and the capital accumulation effect is stronger if and only if (2.8) holds, especially for countries with large trade sectors. It is straightforward to show that condition (3.21) is more restrictive for $\phi = 1$ than for $\phi = 0$ if and only if (2.8) holds. Using the calibrated parameter values presented in the next section (except for ϕ), we see that condition (3.21) reduces to $\sigma_G > 1.10\sigma_P$ for $\phi = 1$ and $\sigma_G > 1.02\sigma_P$ for $\phi = 0$.

In summary, the effects on steady state pollution from a decrease in subsidies can be very different in countries with large and small trade sectors, due to effects of subsidies on the terms of trade.

3.4 The Effect of Reducing Tariffs

In the third experiment, we suppose a trade treaty requires the world to lower tariffs on the exported good. Equation (2.17) implies that this is equivalent to a shift of the world demand curve for the exported good, which increases Ω .

The effect on pollution of a trade treaty which lowers world tariffs is then:

THEOREM 5 *Let F and u be as described above and suppose an increase in Ω holding l_G and s fixed. Let $K_0 = \bar{K}$. Then:*

1. *There is no effect on current pollution,*
2. *investment rises,*
3. *pollution rises for $t \geq 1$,*
4. *The economy transitions to a new steady state $(\bar{\bar{K}}, \bar{\bar{E}})$ with higher pollution ($\bar{\bar{E}} > \bar{E}$) and capital ($\bar{\bar{K}} > \bar{K}$).*

Note that an increase in domestic tariffs increases Ω and pollution for $\psi(1 - \zeta) < 1$ (satisfied if $\zeta = 0$). If both foreign and domestic tariffs fall in a trade treaty, then the effect on Ω and therefore pollution depends on the size of the preexisting tariffs.

The increase in foreign demand that follows a reduction of the world trade barriers improves the return to capital and increases investment, which in turn results in the creation of more pollution-causing factories.

No technique effect exists here, the only effect of a change in world tariffs is the effect on capital accumulation. In this sense, our results differ from Antweiler, Copeland, and Taylor (2001), who find a technique effect due to lowering trade barriers. Their technique effect is driven by abatement policy, which is constant in our model. Furthermore, we have ruled out the PHH and the factor endowment hypothesis by assumption.

Hence a trade treaty that reduces subsidies as well as tariffs has an ambiguous effect on pollution. However, we argue here (and show in the simulations for the case of China) that overall pollution is likely to fall if the conditions of Theorem 3 hold. The reason is that first both foreign and domestic tariffs generally fall, so the effect on Ω is ambiguous. But even if Ω rises, the trade treaty has an ambiguous scale effect on pollution causing-capital accumulation (interest subsidies fall but the return to capital increases with foreign demand), but an unambiguous technique effect on pollution, caused by capital flowing to the less pollution intensive private sector.

4 Computational Model

4.1 Extended Model

In this section we use a dynamic applied general equilibrium model (AGE) in order to assess the quantitative effects of changes in tariffs and subsidies associated with China's

accession to the WTO on pollution emissions. In order to make quantitative predictions, the computational model adds several features not present in the theoretical model.¹⁹ The computational model is an extension of Bajona and Chu (2010) that allows for international trade (capital markets are still closed).

We start with the theoretical model of Section 2, with functional forms:

$$u(c) = \frac{c^\chi - 1}{\chi}, \quad F(K, l) = K^\alpha l^{1-\alpha}. \quad (4.1)$$

Next, we add several features which result in a more realistic calibration and better quantitative predictions. First, we assume the population L grows at exogenous rate n . Labor augmenting technical change with growth rate γ exists, so that A_G and A_P , grow at exogenous rate $(1 + \gamma)^{1-\alpha} - 1$. We assume foreign demand also grows at rate γ , which is consistent with the existence of a balanced growth path. The Armington aggregator in the production of the aggregate good is CES:

$$Y_C = Z \cdot \left(\mu X_D^\zeta + (1 - \mu) M^\zeta \right)^{\frac{1}{\zeta}}. \quad (4.2)$$

Here $\frac{1}{1-\zeta}$ is the elasticity of substitution between the domestic and foreign produced goods and Z is a technology parameter.

The computational model also adds exogenous government purchases per capita, G , and taxes on producers of final goods, T , which better matches China's revenue sources. The government budget constraint is now:

$$q_c G + s \hat{r} K_G + S + \hat{T} R = TF + T. \quad (4.3)$$

Here production tax revenues are:

$$T = tq_D Y. \quad (4.4)$$

The government budget constraint remains balanced with a lump sum transfer. Thus, for example, reductions in the subsidy rate raise lump sum transfers. In the next section, we consider an alternative assumption that the government constraint is balanced by adjusting the production tax rate.

The domestic market clearing equation for the aggregate good is modified to include

¹⁹None of these features are critical for our qualitative analysis of the effect of subsidies on pollution and, therefore, the intuition from the simplified model applies to the quantitative model.

government demand:

$$C + I + G = Y_c. \tag{4.5}$$

Exogenous improvements in pollution intensity, $\frac{1}{EI}$, slow the growth of pollution emissions:

$$E = \frac{\sigma_G Y_G + \sigma_P Y_P}{EI}. \tag{4.6}$$

Here EI grows exogenously at rate γ , which is consistent with a stationary level of pollution emissions.

4.2 Data and Calibration

Our model assumes that SOEs behave as competitive price takers with respect to output prices, interest rates, and wages. This assumption matches reasonably well with the Chinese experience. In particular, in 1997, SOE share of industry value added was 38% for all industry classifications, which lends support to the idea that SOEs are not large enough to move prices. Further, China has given managers at SOEs performance incentives consistent with profit maximization (Choe and Yin 2000). Our assumption that households own capital is consistent with China in that most household savings are deposited at state owned banks, which then lend to SOEs at preferential rates.

Our calibration follows the procedure of Bajona and Chu (2010), who calibrate in order to match data on the Chinese National Income and Product Accounts, the Chinese input-output matrix, and the share of SOEs in Chinese industry for 1997. We use only China's industry sectors (mining, manufacturing, and electricity/gas/water supply), since data on emissions for services and agriculture are not available. The calibration of the trade-related parameters follows standard procedures in AGE models. The values of the calibrated parameters are reported in Table 1.

The most critical economic parameters are the interest subsidy rate, the labor constraint, and the difference in productivity between SOEs and private firms. The calibration sets the interest subsidy rate so that the difference in the capital to output ratios between private firms and SOEs in the model matches the data. SOEs used 60% of the capital, but produced only 38% of the output in 1997. To explain the high capital to output ratio of SOEs, the model calibration requires an interest subsidy rate of 0.59.²⁰

²⁰In our calibration the 60% of capital owned by SOEs receive a subsidy of 0.59, for an economy wide

We calibrate the minimum labor requirement such that the model SOE losses, which equal direct subsidies, equal the subsidies to loss making SOEs in the data. A minimum labor requirement equal to 40% of the labor force gives SOE losses equal to about 1.2% of value added, which matches the data.²¹ Given a capital share equal to the fraction of private income accruing to owners of private capital, the total factor productivity may be calculated using the definition of the production function. Table 1 shows that TFP is about 56% higher for private firms.²²

For the critical emissions intensity parameters, national and industry level emissions data is available for four pollutants, but SOE emissions are not reported separately. However, industry emissions and SOE industry shares are available, which allows us to estimate the aggregate SOE pollution intensity using industry data.

4.2.1 Data

We gathered industry emissions data for air pollutants SO₂, soot, and industrial dust and for the water pollutant COD from various editions of the *China Environment Yearbook* (1996-2008 covering years 1995-2007). Industry air pollutant emissions data for the same pollutants and period are also available from various editions of the *Chinese Statistical Yearbook* (hereafter CSY). In general the data are identical, but a few (less than five) data points show obvious recording errors in one source or the other, which were corrected. Reported emissions are the total of a survey of firms which account for 85% of emissions, and an estimate which accounts for remaining 15% of emissions.

China switched their industry classification system twice during the period of data coverage. The three classification systems are 1984, 1994, and 2002, designated for the year in which industry output data began reporting under the given classification. However, emissions data was reported using the 1984 classification system until 2001, and then was reported using the 1994 classification system for 2001 and 2002 before switching to the 2002 classification system in 2003.

The CSY reports nominal value added by industry for 1995-2007 for both industrial

average subsidy of 0.35. Our subsidy rate is lower than the value calibrated by Fisher-Vanden and Ho (2007), using a different methodology. They report 53% of the capital stock (“plan capital”) received a subsidy of 0.9 in 1995, for an economy wide average subsidy of 0.48.

²¹SOEs may sometimes subject to price controls (Young 2000), especially for consumer goods, which is an alternative reason for SOE losses. Our view is that this is less likely to be an issue in the industry sectors considered here. Imposing price controls on SOEs requires separate output price data for SOEs and private firms, which is not available.

²²The simulation results are not sensitive to this parameter. Reducing the TFP difference to 25% produced only small changes in the results (less than 3%).

SOEs and all industrial firms, with the exception of 1998 and 2004. From the nominal value added data, we construct industry SOE shares and industry shares of total value added. In 1998, however, China changed both the definition of an SOE and the scope of coverage of the value added measure. Specifically, firms in which the state held a controlling share were reclassified from private to state-owned. Firms with size smaller than five million yuan were no longer included in the value added measure after 1998. Since state-owned firms tend to be large, both changes dramatically increased the measured SOE shares in 1999. Despite an overall downward trend in SOE shares (for example, from 1996-7 SOE shares increased in only three industries), SOE shares increased in 17 of 18 industries from 1997-9, presumably due to the measurement changes.

For the price deflators, Holz (2006) reports real and nominal gross output value (GOV) data (1990 prices) by industry for 1993-2002 using the the 1994 classification system, which is in turn collected from various statistical yearbooks. Two issues arise when using these price deflators. First, GOV is a measure of revenue, not value added. Second, firms directly report real GOV data. Young (2003) questions the accuracy of the implicit price deflators derived from reported data. The *CSY* (2006-7) reports ex-factory (producer) price indices of industrial products derived independently from the reporting firms for the years 2002-2007, using 2001 as the base year. We use the Holz data until 2001 and the ex-factory price indices for 2002-2007, which results in the largest data set. The results are similar regardless of the deflator used for 2001 and 2002, the years for which both deflators exist. We removed any new industry categories introduced in 2003 since no data is available to convert to 1990 prices. Further, the Holz data must be aggregated to be compatible with the 1995-2000 emissions data, since Holz's data uses the 1994 classification system.

Later industry classifications are more disaggregated, although most are unchanged across the entire data set. The 1984 system has 18 usable industries, the 1994 system has 23 industries which are new or for which the classification system changed, with 3 old classifications no longer being reported. The 2002 classification adds many new industries which cannot be used since we cannot convert the price data to 1990 dollars. Three industries which begin in 2001 end in 2002 (two are discontinued and one is missing deflator data). In addition, the emissions data include a few industry categories not available in the output data (such as cement). These industries cannot be used since SOE share data does not include these categories. Hence we have a panel of 41 industries, some of which begin in 2001 or end in 2002.²³

²³Controlling for industry fixed effects using more aggregate industry classifications in general produced poor results, since aggregate classifications include both low and high emission industries.

The usual caveats about working with Chinese data, especially price data, certainly apply here. The results are robust to alternative data sources, which adds confidence to our results. In section 6, we perform sensitivity analysis to account for uncertainty in the estimated emissions intensity parameters. In total, we have 296 observations, an unbalanced panel of 41 industry classifications over 10 years.

4.2.2 Industry level calibration: estimation strategy

Let i denote industries, then applying equation (2.26) by industry gives:

$$\frac{E_{it}}{Y_{it}} \equiv \frac{E_{Pit}}{Y_{it}} + \frac{E_{Git}}{Y_{it}}. \quad (4.7)$$

Let $v_{it} \equiv \frac{Y_{Git}}{Y_{it}}$ denote the SOE share in industry i , then:

$$\sigma_{it} \equiv \sigma_{Pit}(1 - v_{it}) + \sigma_{Git}v_{it}, \quad (4.8)$$

$$\equiv \sigma_{Pit} + (\sigma_{Git} - \sigma_{Pit})v_{it}. \quad (4.9)$$

Equation (4.9) implies pollution intensity is a linear function of the SOE share. Both the intercept and slope terms are time and industry specific. To estimate such a model requires industry fixed effects terms, terms in which industry terms are interacted with total industry SOE share, plus parameters accounting for time related changes in emissions intensity. Unfortunately, it is infeasible to estimate this equation, since we have only 296 data points. Therefore, we assume the slope is constant within industry groups. It turns out the choice of groups has little effect on the results, and the slope is fairly constant across industries. However, we expect the slope term to be smaller after 1998. Enterprises in which the state owns a simple majority interest are unlikely to have the same bargaining power over environmental compliance as enterprises wholly owned by the state. Imposing these restrictions implies:

$$(\sigma_{Git} - \sigma_{Pit}) = \eta_1 + \eta_2 \cdot 1(t > 1998) + \xi_{1it}, \quad \xi_{1it} \sim \text{iid mean } 0. \quad (4.10)$$

Here $\eta_1 = (\sigma_G - \sigma_P)_{t < 1998}$ is the parameter of interest, while $\eta_1 + \eta_2$ measures the slope after 1998. We focus on η_1 since most subsidy reductions in the WTO agreement are for SOEs wholly owned by the state. For the constant term, we employ a fixed effects specification:

$$\sigma_{Pit} = \sigma_{Pi} + Q(\eta, t) + \xi_{2it}, \quad \xi_{2it} \sim \text{iid mean } 0. \quad (4.11)$$

Here Q is a function which measures reductions in emissions intensity over time, due to technical change and possibly changes in data measurement. With these assumptions we can then estimate the η parameters using:

$$\sigma_{it} = \eta_{0i} + \eta_1 v_{it} + \eta_2 v_{it} 1(t > 1998) + Q(\eta, t) + \xi_{it}, \quad (4.12)$$

$$\xi_{it} = \xi_{1it} v_{it} + \xi_{2it}. \quad (4.13)$$

According to specification (4.12), the errors will be heteroskedastic. We will consider for Q a simple time trend and year specific effects.

Given estimated coefficients $\hat{\eta}_{0i}$ and $\hat{\eta}_1$, it is straightforward to sum across industries to obtain an estimate of the aggregate pollution intensity. Let $size_{it} \equiv \frac{Y_{it}}{Y_t}$ be the industry share of value added and normalize Q so that $Q(\eta, 1997) = 0$, then:

$$\hat{\sigma}_{1997} = \sum_{i=1}^{n-1} \hat{\eta}_{0i} \cdot size_{i,1997} + \hat{\eta}_1 v_{1997}. \quad (4.14)$$

Aggregate emissions intensities are then:

$$\sigma_P = \sum_{i=1}^{n-1} \hat{\eta}_{0i} \cdot size_{i,1997} \quad , \quad (4.15)$$

$$\sigma_G = \sigma_P + \hat{\eta}_1. \quad (4.16)$$

One possible problem with using the industry specific effects coefficients to find σ_P is that the industry specific coefficients may be estimated imprecisely, especially for industries with few data points. An alternative is to combine equations (2.26) and (4.16) so that:

$$\sigma_P = \sigma - \hat{\eta}_1 v_G. \quad (4.17)$$

Hence we can derive the aggregate private sector pollution intensity as the economy wide average pollution intensity in the data less the estimated contribution of the SOE sector pollution intensity to the economy wide average.

Our fixed effects estimation strategy accounts for industry specific variation in pollution intensity. We are thus using within-industry variation over time (controlling for the time trend) to estimate the difference in emissions intensity between SOEs and private firms. Therefore, a reduction in subsidies to a particular industry generates reductions in emis-

sions intensity in that industry as private firms with cleaner technologies replace SOEs (the technique effect).

4.2.3 Estimation Results

In addition to estimating (4.12) using fixed effects, we tried several variations of the model to check for robustness. We find that the results are not sensitive to the mixture of price deflators used, and the significance of the key coefficient η_1 is not sensitive to using alternative output measures. Although not consistent with the theory developed in Section 2, we tried a log specification. The sign of η_1 remains positive for all regressions but gains significance for COD and loses significance for SO₂. Controlling for the industry share of output results in a smaller coefficient for soot, but adds virtually no explanatory power to the regression. The results are sensitive to the introduction of a time trend or time specific effects. Thus we report the results for industry fixed effects, with and without a time trend and time specific effects.

Tables 2-3 report the estimation results for OLS, industry fixed effects, industry fixed effects including a time trend (our preferred model), and industry fixed effects with year fixed effects. All t-statistics are calculated using standard errors corrected for heteroskedasticity using the White procedure.²⁴

Comparing columns (1) and (2), we see the importance of industry fixed effects. Most of the variation in pollution intensity across industries is due to industry variation unrelated to the SOE share. The key coefficient $\hat{\eta}_1$, which measures differences in emissions intensity between SOEs and private firms is positive and significant for all pollutants, for the fixed effects specification (column 2). Hence, even after controlling for industry specific fixed effects, SOEs are more pollution intensive. However, for all pollutants the magnitude of $\hat{\eta}_1$ is unrealistically large. For example, the SOE sector accounts for about 46% of value added and economy wide average emissions intensity for COD is 0.57 tons per hundred thousand 1990 yuan. Thus, to reconcile a very large difference in pollution intensity between private firms and SOEs requires σ_P to be negative for COD.

One explanation is that aggregate pollution is falling over time for reasons unrelated to falling SOE shares, thus magnifying the estimate $\hat{\eta}_1$. When a time trend (column 3) or time specific effects (column 4) are added, $\hat{\eta}_1$ remains positive but loses significance for COD (Soot

²⁴Stock and Watson (2008) show that White's procedure is inconsistent holding time fixed as the number of industries increases, but their correction requires all industries to have observations in at least three time periods. Discarding the data with two time periods and using their correction did not materially alter the results.

is significantly positive using a one sided test at the 95% level).²⁵ The magnitude of $\hat{\eta}_1$ falls for all pollutants. The addition of time variables does little to improve the fit of the model (none of the year coefficients are significant for any pollutant), but $\hat{\eta}_1$ is in its theoretical range. Apparently, for COD, the data does not have enough within-industry, within-year variation to pin down $\hat{\eta}_1$ very precisely.

For calibration and simulation purposes, we use regression (3). In the sensitivity analysis section, we vary $\hat{\eta}_1$ to account for the uncertainty of the estimate and alternative regression specifications. We omit COD from the simulations since the estimate for COD is very imprecise.

Our regression results generally imply SOEs are much more emissions intensive than private firms. Computing σ_G/σ_P for the time trend regression, we see that SOEs are 5 times more emissions intensive for SO₂, 3.8 times more emissions intensive for soot, and 9.3 times more emissions intensive for dust, while the difference in emissions intensity is not significant for COD. These results are broadly consistent with the existing literature. In particular, our specification is most similar to Wang and Wheeler (2003), who use a province level panel data set from 1987-1995 in China to estimate a model in which pollution charges and COD emissions intensity are jointly determined, controlling for the share of output produced from each sector in the province. Their results indicate a province with only state owned firms would be 5.7 times as emissions intensive as a province consisting of only private firms. Wang and Jin (2007) conducted a survey of 842 plants in China in 2000. After controlling for industry fixed effects, they find for total suspended solids that state owned firms are more than twice as emissions intensive as non-state owned firms. Pargal and Wheeler (1996) find for biological oxygen demand in Indonesia that a 100% government owned firm is 18 times more pollution intensive than a 100% privately owned firm, after controlling for industry effects and other factors.²⁶ However, Wang and Wheeler (2005) use a survey of 3000 plants in China in 1993 to estimate a model of endogenous pollution charges and emissions for a variety of air and water pollutants. They find no significant difference between emissions of SOEs and private firms, although 93% of their sample is state-owned.

²⁵We tried other empirical specifications of the time trend and obtained similar results.

²⁶All three papers use a log specification $\log(\sigma_i) = \eta x_i + \eta_1 s_i + \zeta_i$, where x_i is a vector of covariates, η are the estimated parameters, s_i is either the SOE share of output or a dummy for state ownership, ζ is a random variable, and i indexes plants or provinces. We thus compute the ratio as: $\frac{\sigma_G}{\sigma_P} = \frac{\exp(\eta x_i + \eta_1 + \zeta_i)}{\exp(\eta x_i + \zeta_i)} = \exp(\eta_1)$. Note, however, that the comparison is not exact since (in addition to differences in covariates and data sets) the emissions intensity ratio is computed by industry, whereas we look at the aggregate emissions intensity ratio.

5 Simulation Results

The goal of our numerical experiments is to quantitatively assess the effects on pollution emissions derived from changes in subsidies to SOEs required by China's WTO accession documents. The initial year for each simulation is 1997. China has been reforming its economy at least since the early 1980s, to improve economic performance and comply with trade rules and agreements. Since it is difficult to assess the reasons behind subsidy reduction decisions, we focus on subsidies specifically targeted for elimination in the US-China WTO Bilateral Agreement (White House 1999). The agreement, signed in 1999, gives a timetable for elimination of subsidies ranging from 0 to 15 years, depending on the good. We chose a five year reform period (2000-04) since most goods have a five year timetable.

Although the policy changes are not fully implemented until 2004, in anticipation of the new policies, households change decisions beginning in 1997. Changes in investment prior to the reform period is especially complicated. For example, suppose households know the interest subsidy rate and therefore the future return to capital are to fall. Therefore, the return to current investment falls. However, the incentive to reduce current investment is mitigated by the household's desire for smooth consumption. Since households know future wealth and consumption will fall, an incentive to reduce current consumption and increase current investment exists. Since pollution is proportional to output, pollution also changes in anticipation of the new policy in complicated ways. Our results therefore give caution to static empirical work in this area, since pollution is likely to vary significantly along the dynamic path to the new balanced growth path.

In this paper, we consider five policy experiments. The first experiment, which we denote the benchmark economy, assumes the WTO agreement is not signed. Tariffs and interest subsidy rates remain at their 1997 values. Direct subsidies were already in a downward trend before the WTO agreement, as China was in a process of industrial reform. In the benchmark economy we assume that direct subsidy rates continue in the same downward trend during the reform period as in the pre-reform period, and stabilize afterward. In the other four experiments, policies change over the reform period. Given China's current state of development, we assume the benchmark economy is not in a steady state in 1997. Therefore, to isolate the effects of the changes in subsidies, we present all results relative to the benchmark economy.

The second experiment reduces direct subsidies, as required by the WTO. Subsidies to be eliminated constitute about 0.35% of 1998 value added. In the model, this corresponds to a reduction in direct subsidies of 26.1%. A reduction in subsidies of 26.1% requires

reducing the labor requirement by about 20%. Since our calibrated world tariffs on Chinese goods is only 5%, reductions in direct subsidies will have larger effects than reductions in tariffs because reductions in the labor requirement are larger than reductions in tariffs. To facilitate comparing reductions in subsidies with reducing tariffs, we chose in the second experiment to reduce direct subsidies by 7%, which is equivalent to a 6.5% reduction in the labor requirement.²⁷

The labor requirement reduction moves labor to the private sector, which increases the marginal product of capital in the private sector. Therefore, capital also moves to the private sector. Both of these effects slightly raise the long run output level by 0.23%, above the benchmark model. Since pollution is proportional to output, this scale effect causes pollution to rise. However, the private sector is less pollution intensive, so the movement of labor and capital to the private sector results in a technique effect which causes pollution to fall. As shown in Table 4 and Figures 1-3, steady state pollution falls relative to the benchmark for all three pollutants, from a decrease of 3.2% in soot to a 4.88% decrease in dust. In the figures, the decrease in pollution at the end of the reform period (2004), is the capital and labor reallocation effects resulting from moving labor and capital to the less pollution intensive sector. The resource reallocation effect is in accordance with the prediction of Theorem 3, since $\sigma_G/\sigma_P > 1/(1-s) = 2.44$ for all three pollutants. Pollution after 2004 is nearly flat, so the capital accumulation effect is small here. Overall, SOEs are sufficiently more pollution intensive in our calibrated model for the technique effect to outweigh the scale effect.

The third experiment shows the effect of a 2% reduction in the interest subsidy rate, holding the reduction in direct subsidies during the reform period at benchmark levels. Preventing SOE losses, and therefore direct subsidies, from increasing requires a 15.1% reduction in the labor requirement over the reform period. Although interest subsidies are not specifically marked for elimination, they might be reduced if another country brought suit, or if (as promised) China opens its banking sector. The reduction in the subsidy rate lowers the overall return to capital and causes existing capital to flow to the private sector. The resulting fall in investment lowers steady state output relative to the benchmark economy. The steady state scale effect therefore reduces pollution here. Production also moves to the less pollution intensive private sector, further reducing pollution. Thus the scale and technique effects both result in a decrease in steady state pollution. Figures 1-3 show that most of the reduction in pollution occurs due to the initial resource reallocation

²⁷Reducing the labor requirement by 20% causes reductions in steady state pollution of 10-15%, depending on the pollutant, relative to the benchmark economy.

effect, and the capital accumulation effect causes a small decrease in pollution after 2004. As shown in Table 4, steady state emissions of all four pollutants fall relative to the benchmark, from a 8.7% fall in soot to a 12.8% fall in dust.

The fourth experiment combines the two changes in policies. It shows the effect of a 2% reduction in the interest subsidy rate, together with an additional 7% decrease in direct subsidies in the reform period. The model requires a 23% reduction in the labor requirement to keep SOE losses from increasing above 7%. As a result of the combined policy changes, the fall in pollution is larger. Long run output increases, since lower return to capital caused by lower subsidies is offset by labor moving to the high productivity private sector, increasing output. The reductions in pollution range from 12.5% for soot to 18.6% for dust.

The final experiment analyzes the effect of a pure tariff reduction. In particular, we eliminate the rest of the world's tariffs against China. This causes an increase in demand for Chinese goods and a corresponding increase in output. As shown in Table 4 and Figures 1-3, pollution rises over time as the higher demand for Chinese products increases the return to capital and the economy grows. Pollution increases by 0.7% for all pollutants relative to the benchmark. The reduction in tariffs does not favor private firms over SOEs, so no technique effect exists. Therefore, the effect on pollution relative to benchmark is the same for all pollutants.

The effect of changes in tariffs on pollution is apparently quantitatively small relative to the effect of changes in subsidies. Since there is a relatively large difference in emissions intensity between the state owned and private sectors, moving inputs from one sector to the other has a quantitatively larger effect on pollution emissions relative to the effect of a change in foreign demand. Furthermore, our model is not designed to capture any composition effects due to shifts of production between industries with different pollution intensities.

Table 5 breaks down the change in pollution into scale and technique effects for all pollutants and all experiments. The scale effect is positive for the reduction in direct subsidies and the reduction in world tariffs. Notice the scale effect is identical across pollutants in percentage terms since output is independent of pollution. As noted earlier, the technique effect is stronger where the difference in pollution intensity is greatest, for industrial dust. The reduction in tariffs does not affect the fraction of output which is state owned, and therefore no technique effect exists after reducing tariffs.

6 Sensitivity Analysis and extensions

6.1 Emissions intensity uncertainty

In this section we perform sensitivity analysis on the difference between σ_G and σ_P , which is determined from the coefficient $\hat{\eta}_1$ from Section 4.2. In particular, we run again the simulations in Section 5 changing $\hat{\eta}_1$ in two different ways. First, we reduce $\hat{\eta}_1$ by one standard deviation. Second, we use the values of $\hat{\eta}_1$ estimated in the regression model with year specific effects (model 4 in Tables 2-3).

In both cases we obtain that the qualitative results of Section 5 remain unchanged. Table 6 indicates the long run pollution intensity decreases for all pollutants in all experiments that involve a reduction in SOE subsidies.²⁸ When using model 4, the magnitude of the emissions reduction is a bit smaller except for dust which is virtually unchanged since $\hat{\eta}_1$ is close in models 3 and 4 for dust. A one standard deviation reduction in $\hat{\eta}_1$ reduces the magnitude of the emissions reduction by 37-62% depending on the pollutant and experiment. The largest reduction is for soot, the pollutant for which $\hat{\eta}_1$ had the most variance. Overall we conclude that the qualitative results are robust to reasonable changes in the ratio of emissions intensities. The effect on the magnitude of the results is negligible to moderate, depending on the pollutant and how $\hat{\eta}_1$ is changed.

6.2 The effect of distortionary output taxes

In section 5, we assumed smaller government subsidies resulted in smaller lump sum taxes in the government budget constraint. This isolates the effect of subsidy reductions on emissions. However, if instead the government used the revenue freed by reducing subsidies to reduce distortionary output taxes, then the scale effect would increase. With lower production taxes, steady state output is above the level with lump sum taxes, and therefore pollution rises as well. Here we quantify whether this additional scale effect is enough to cause pollution to rise following a reduction in subsidies.

The changes in subsidies are phased in, and the economy is on the transition path to the steady state. Therefore, the governments fiscal position varies over the transition path. To make the experiment straightforward, we set the production tax rate in all periods so that the economy with less subsidies and lower production taxes converges to a steady state with an identical transfer as the steady state of the benchmark economy.

²⁸In the experiment where only tariffs are reduced, the results remain unchanged. This is not surprising, given that in this experiment there is no technique effect and, thus, changes in relative pollution have no effect in the economy.

Results are in Table 6. The required reduction in production taxes are between 2.2 and 11.3%, depending on the experiment. Lower production taxes increase the scale effect, and so pollution reductions are lower, but only slightly so. Pollution falls by 1-4 percentage points less, depending on the experiment. Reductions in both subsidies causes the largest reduction in tax rates, and therefore the biggest difference in pollution reductions. Reducing the tariff rate now results in a 1.7% increase in pollution, more than double. Steady state pollution still falls for all experiments, however. The qualitative results are therefore robust to changes in how the government budget constraint is balanced.

6.3 Multiple sectors

The model has one sector and therefore no composition effects. Here we consider a multiple sector version of the model so as to contrast the size of the our technique effect with composition effects. We start with the computational model of section 5. Aggregate consumption is a CES function of consumption of the output from the individual sectors. Let ϵ_j , $j = 1 \dots J$, denote the share of good j in the composite consumption good c , then:

$$u(c) = \frac{c^\chi - 1}{\chi}, \quad c \equiv \left(\sum_{j=1}^J \epsilon_j c_j^\rho \right)^{\frac{1}{\rho}}. \quad (6.1)$$

To match the input-output tables, we assume that the investment good is produced using all other goods as inputs. We assume the investment production function is Cobb-Douglas, with share parameter ν_j :

$$I_t = A_I \prod_{j=1}^J \frac{I_{jt}^{\nu_j}}{\nu_j}. \quad (6.2)$$

All other assumptions are the same as in the one sector model.

For calibration, we now require data at the sectoral level on output, capital, subsidies, etc., by ownership. These data are not available for services, construction, and agriculture. For industrial sectors, the CSY reports output at the sector level by type of ownership, as noted in section 4.2.1. Some capital data is also available by ownership, but many capital categories include non-physical capital, or are valued at purchase prices or at a market value that is not frequently updated. We follow Holz (2006), who recommends using the “original value of fixed assets” column as a proxy for physical capital. The key assumption is that asset prices did not change much between the time of the last revaluation of fixed assets and 1997 (about three years).

The one-sector model is calibrated using data on subsidies to loss making SOEs. This data is not available by industrial sector. An alternative is to calibrate the minimum labor requirement using labor compensation data (data on employment by industry and ownership is also not available). Tax and profit data is also available. We therefore estimate total labor compensation by ownership and sector as the difference between value added and taxes, profits, and depreciation. We then back out the labor supply by ownership and sector using the industry wide average wage and total employment. SOE losses are not available by sector, so losses cannot be used to calibrated the direct subsidies received by each sector. Given the lack of losses data, we also assume in the experiments that subsidies are reduced by an equal percentage amount in each sector.

We calibrate the Armington aggregator and preference parameters using the 1997 input/output (I/O) tables in the CSY. The I/O tables aggregate 39 industrial sectors into 10, so we also aggregate our production data to match the I/O data. We exclude the sector foodstuff (including food processing and manufacturing, beverages, and tobacco), since our calibrated parameter values imply SOEs are more productive than private firms, which is inconsistent the existence of both types ownership in equilibrium.²⁹ This leaves nine usable sectors: mining, textiles, other manufacturing, electric power/utilities, coking and petroleum refining, chemical industry, non-metal mineral products, metal products, and machinery and equipment. The ten sector aggregation in the input output data is not ideal from an environmental perspective, as many industries with different emissions profiles are grouped together.

Table 7 gives the calibrated parameter values. The capital-weighted average interest subsidy equal to 0.49 is reasonably close to our aggregate number of 0.59, indicating our measure of state owned capital by sector is reasonable. Except for machinery and equipment, the interest subsidy does not vary much across sectors. The most troublesome parameter is the minimum labor requirement, which is higher in most industries than in the one sector model. Our calibration strategy assumes SOEs and private firms pay identical wages and then backs out employment from the labor compensation. Most likely, SOEs pay higher wages, which would reduce the calibrated minimum labor requirement. Given the absence of data on wages by ownership and sector, however, any difference in wages would be arbitrary.

Table 8 gives the change in the steady state variables after each experiment, relative to the benchmark of no change in policy. The decrease in direct subsidies has a more mixed

²⁹One possibility is that within the food sector private firms are too small to take advantage of economies of scale. The larger SOEs then become more productive. Foodstuff accounts for less than four percent of emissions for each air pollutant.

effect across pollutants than in the one sector model. Steady state SO₂ emissions rise by 3.6% relative to benchmark after an 6.5% decrease in the labor requirement. Soot emissions rise by 4.9%, while dust falls by 8.8%. The change in results is less a function of composition effects as it is the alternative calibration method in which the economy starts out with very high direct subsidies. When the direct subsidies are reduced, labor and capital move to the private sector, increasing capital accumulation, steady state output, and therefore pollution. That is, the scale effect is much stronger.

Results are similar for the decrease in interest subsidies. When the interest subsidies are accompanied by a decrease in the high labor requirement, a large amount of labor moves to the private sector causing output and pollution to increase a scale effect that outweighs the lower emissions intensity in the private sector.

As with the one sector model, tariff reductions have only small effects on steady state pollution. Reducing tariffs to zero causes an increase in pollution of only 1.03-1.28% above benchmark depending on the pollutant. Therefore, our result from the one sector model that changes in subsidies are quantitatively more important than changes in tariffs is robust to the addition of multiple sectors.

Table 9, breaks down the change in pollution into scale, technique, and composition effects. The scale effect is computed supposing in the experiment total output changes but the fraction of state owned output is unchanged, as is the fraction of state owned output produced by each industry, and the fraction of private output produced by each industry. The scale effect does not vary by pollutant and is in fact equal to the percentage change in output. The decrease in direct subsidies causes a large scale effect: pollution rises by 9.15% simply because steady state output rises. This effect is primarily since the reduction in the minimum labor requirement is larger than in the one sector model (the average labor requirement is 73%, so an 6.5% reduction is large relative to the 6.5% of 40% requirement in the one sector model). The scale effect is also large relative to the one sector model for the other experiments.

We calculate the technique effect assuming total output in the experiment, the fraction of state owned output produced by each industry, and the fraction of private output produced by each industry are all held constant at the benchmark. Only the fraction of total output that is state owned is allowed to change. Since lower subsidies reduce the fraction of state owned output and SOEs are more emissions intensive, the technique effect reduces pollution. As in the one sector model, we see relatively large technique effects for both the reduction in direct and interest subsidies (5.6-43.5% decrease).

The composition effect is computed assuming total output and the fraction of total output that is state owned are unchanged from the benchmark simulation. Only the fraction of SOE output produced by each industry, and the share of private output produced by each private industry is allowed to change.³⁰ Table 9 indicates the composition effect is the smallest effect in all experiments (3.6% decrease to 6.5% increase). Nonetheless, the composition effect significantly affects the total change in pollution in some cases, for example the change in SO₂ caused by a reduction in direct subsidies. Steady state output rises in all sectors relative to the benchmark following a decrease in direct subsidies. However, mining, electric power, and machinery see the biggest increases, while textiles, coking, and metal products see the smallest increases. From Table 7, mining, electricity, and machinery had the largest labor requirements, so the total reduction in the labor requirement is largest for these sectors. Sectoral reallocations of output were relatively small for the experiments reducing interest subsidies and tariffs (no more than 3% above or 2% below the average increase across sectors). Overall, then, the extension to multiple sectors indicates that the composition effect is relatively small, and that calibrating the labor requirement using the labor compensation data results in a large increase in the labor requirement which significantly increases pollution in most cases.

7 Conclusions

In this paper, we analyze the effects of industrial subsidies and trade policy on the environment. We give theoretical conditions for which a reduction in subsidies to industry results in a decrease in pollution. The conditions require the subsidized sector to be sufficiently more pollution intensive than the private sector. We argue SOEs or other firms receiving various government subsidies are likely to also receive another kind of subsidy: lax enforcement of pollution regulations. Indeed, for the case of China, after controlling for industry fixed effects, SOEs are more significantly more pollution intensive than private firms for three of four pollutants studied. Furthermore, our numerical section shows that the reduction in direct subsidies to Chinese SOEs required by WTO accession reduces pollution for SO₂, soot, and dust. We also show that changes in tariffs have a minimal effect on pollution relative to changes in subsidies.

Several caveats are in order. First, given that China's state owned sector comprises about

³⁰Note that it is impossible to fully isolate the composition effect as holding the industry shares of total output constant would affect the share of industry which is state owned. Therefore, the three effects do not sum exactly to the total effect.

38% of industrial output, China represents an extreme case. Still, given the evidence weak enforcement of environmental regulations on SOEs in countries like India and Indonesia, and the prevalence of SOEs in developing countries, our analysis is very relevant for studying the environmental effects of trade agreements in developing countries. Further, given that nearly all countries give some subsidies to industry, our model has some relevance for developed economies as well. Second, subsidized firms in our model are price takers. Subsidized firms may have monopoly powers and SOEs may suffer from agency issues. Each of these firm structures may affect pollution. For example, granting monopoly powers may cause SOEs to reduce output and therefore pollution. If so, reducing subsidies may cause a larger scale effect than our model indicates. Nonetheless, for the case of China, SOE shares of value added are reasonable,³¹ which supports the idea that SOEs and private firms compete in the same industries at least for China.³² We assume subsidies are reduced by an equal percentage across sectors. If subsidies are reduced unevenly, composition effects may result. Finally, we use the Armington aggregator specification to capture intra-industry trade. It is well known that AGE models using this specification underestimate the magnitude of the increase in trade following a reduction in tariffs, even though they predict quite well which sectors will be most affected.

The exogenous subsidies considered here are the outcome of the political process. Modeling this process is a subject of future research. Regardless of the political process, a free trade agreement, by creating new winners and losers, has the possibility of altering the political equilibrium. A trade agreement may potentially reduce pollution-causing subsidies in a way that a privatization may not. If the political equilibrium is unchanged, privatization is unlikely to produce significant changes.

In this paper we have found a new channel for which economic policy affects pollution, a technique effect that results when production moves from a more pollution intensive subsidized firm to a less pollution intensive private firm. This technique effect could be examined in many other contexts. For example, countries with low subsidies are both richer and have a cleaner environment, thus our model would likely reproduce the environmental Kuznets curve. Our model could also be used to examine the effects of privatization on pollution.

³¹The maximum in 1997 is 82%, and only two of 17 industries have over 80% SOE shares. Twelve of 17 industries have shares less than 50%.

³²However, subsidies, tariffs, output taxes, etc. cause the results to differ from the standard competitive equilibrium. We are ignoring some other policies which cause deviations from the competitive equilibrium, such as other subsidies and price controls (Young (2000) views price controls as inter-regional tariffs, which we do not consider since our model is not disaggregated by region). Price controls specific to SOEs could be implemented, but we lack price data by ownership.

These are subjects of future research.

8 Appendix: Proof of theorems

8.1 Proof of Theorem 1

Substituting the interest rate (2.2), wage rate (2.3), and transfer (2.20) into the budget constraint for the aggregate good (3.7) and simplifying results in:

$$c + k' = \mathcal{G}(k, K; s), \quad (8.1)$$

$$\begin{aligned} \mathcal{G}(k, K; s) \equiv & \Omega \frac{\psi}{\mu} Y(K; s)^\phi + \frac{\Omega A_P F_k(K - K_G(K; s), 1 - l_G)}{Y(K; s)^{1-\phi}} (k - K) + \\ & (1 - \delta) k, \end{aligned} \quad (8.2)$$

$$Y(K; s) \equiv A_P F(K - K_G(K; s), 1 - l_G) + A_G F(K_G(K; s), l_G). \quad (8.3)$$

The model is now in the framework of Greenwood and Huffman (1995) (GH). Using the condition given in the theorem and repeatedly appealing to (2.9), and the properties of the interest rate and the share of capital in the subsidized sector (conditions 2.6 and 2.7), we can verify assumptions (i)-(iii) of GH. It follows from their proposition on page 615 that an equilibrium exists.

Further, equation (3) of GH states that the equilibrium investment function H is the fixed point of a recursive non-linear functional equation. The fixed point of this equation is the Euler equation. Hence H satisfies the Euler equation.

Equation (4) of GH states that H has the following properties:

$$0 \leq H_K(K) \leq \mathcal{G}_1(K, K) + \mathcal{G}_2(K, K), \quad (8.4)$$

$$0 < H(K) < \mathcal{G}(K, K). \quad (8.5)$$

Equation (8.4) implies that $c(K)$ is increasing in K . Thus since u is concave, for all K, K' :

$$(u_c(c(K)) - u_c(c(K')))(K - K') \leq 0. \quad (8.6)$$

Substituting in the Euler equation, we see that $K' > K$ if and only if $K < \bar{K}$. Thus H is

concave. Thus H has the properties stated in Theorem 1.

8.2 Proof of Theorem 2

As shown in the text, condition (3.17) implies a decrease in the subsidy decreases pollution.

For the steady state, let $\beta = \frac{1}{1+\lambda}$, where λ is the rate of time preference. Evaluating equations (3.11) and (3.12) at the steady state \bar{K} yields the modified golden rule:

$$\lambda = \Omega Y(\bar{K}; s)^{\phi-1} r(\bar{K}; s) - \delta \quad (8.7)$$

Now since steady state income, $Y(\bar{K}; s)$ is decreasing in the subsidy, $\phi < 1$, and $r(\bar{K}; s)$ is increasing in the subsidy, the right hand side is increasing in the subsidy. Further, since $Y(\bar{K}; s)$ is increasing in \bar{K} , $\phi < 1$, and $r(\bar{K}; s)$ is decreasing in \bar{K} , the right hand side is decreasing in \bar{K} . Hence a decrease in the subsidy implies a decrease in \bar{K} . It is straightforward, but tedious, to use the implicit function theorem on (8.7) to verify $\frac{\partial \bar{E}}{\partial s} > 0$ if and only if condition (3.18) holds.

For periods between 0 and the steady state, note that from Theorem 1, $H(K)$ is strictly increasing and concave in K . Hence, K will converge monotonically to \bar{K} from above, since $K_0 > \bar{K}$. Given that pollution is increasing in the capital stock, pollution will also converge monotonically from above to \bar{E} .

8.3 Proof of Theorem 3

First, given $A_p(1-s) < A_G$, equation (2.5) implies:

$$F_K(K_P, l_P) > F_K(K_G, l_G). \quad (8.8)$$

Because F is concave and has constant returns to scale, equation (8.8) implies the government sector is more capital intensive ($\frac{K_P}{l_P} < \frac{K_G}{l_G}$). Thus, since F_K/F_l is a decreasing function of the capital to labor ratio:

$$\frac{1}{1-s} > \frac{w}{w_G}, \quad (8.9)$$

and thus the ratio of emissions intensities is larger than the wage ratio.

Differentiating pollution with respect to l_G , holding K fixed, we see that current pollution falls given conditions (3.17) and (8.9). In addition, differentiating the steady state pollution with respect to l_G implies that steady state pollution falls given condition (3.21) holds.

Let $E_0 < \bar{E}$ denote the new pollution emissions in the initial period. For periods between 0 and the steady state, steady state capital also falls given $A_p(1-s) < A_G$, so pollution will decline to the new steady state $\bar{\bar{E}} < E_0$. The reasoning is identical to Theorem 2.

8.4 Proof of Theorem 4

From equations (3.2) and (3.6) we derive the steady state terms of trade:

$$\frac{\bar{q}_D}{\bar{q}_c} = \frac{\mu(1-\psi)^{\zeta(1-\mu)}}{\psi^{1-\mu}} \left(\frac{D}{\bar{Y}} \right)^{(1-\mu)(1-\zeta)}, \quad (8.10)$$

which, using (3.8) and (3.9),

$$\frac{\bar{q}_D}{\bar{q}_c} = \frac{\Omega}{\bar{Y}^{1-\phi}}. \quad (8.11)$$

It is then immediate that the derivatives of the terms of trade with respect to the subsidies moves inversely to the derivative of steady state output with respect to subsidies. As shown in theorem 2, steady state output is increasing in the interest subsidy. Thus, the steady state terms of trade is decreasing in the interest subsidy. Finally, it is straightforward to show that steady state output is decreasing in the direct subsidy, and thus terms of trade are increasing in the direct subsidy, if and only if condition (2.8) holds.

8.5 Proof of Theorem 5

Current pollution is a function of only the current capital stock, tax rates, and l_G , all of which are given. Hence current pollution is independent of Ω . For the steady state, note that modified golden rule (8.7) for this economy implies that if Ω rises then so does steady state capital. Since steady state pollution is increasing in the steady state capital stock for $\sigma_G > \sigma_P$, steady state pollution rises.

For periods between 0 and the steady state, capital and pollution will increase monotonically to the new steady state, using identical reasoning as in Theorem 2.

9 Appendix: Tables and Figures

Parameter	Symbol	Value	Source
Production Parameters			
Capital Share	α	0.43	(a)
Productivity, Private Sector	A_P	1.62	(a)
Productivity, SOEs	A_G	1.04	(a)
Growth rate, productivity	γ	1.02	US trend
Armington Aggregator			
Technology Parameter	Z	1.92	Equilibrium
Elasticity Parameter	ζ	0.50	AGE literature
Share Parameter	μ	0.61	I/O, Equilibrium
Investment Parameters			
Depreciation	δ	0.08	Investment Data
Preference Parameters			
Discount Rate	β	0.96	one-year period
Elasticity Parameter	χ	0.00	within RBC range
Foreign Demand	\hat{D}	0.45	I/O
Population Growth	n	1.01	Demographic data
Policy Parameters			
Production Tax	t	0.38	(a)
Government Consumption	G	0	I/O
Rental rate subsidy	s	0.59	(a)
Initial SOE labor share	l_G/l	0.40	(a)
World tariff	τ_D	0.02	Tiwari, et. al. (2002)
Domestic tariff	τ_F	0.05	Tiwari, et. al. (2002)
Initial Values			
Initial Labor	L	3.7	I/O.
Initial Capital	K_0	2	Penn Tables

Table 1: Economic parameter values. (a): Jointly calibrated to match the SOE shares of capital and labor for 1997, the SOE losses as a percentage of GDP in 1997, capital and labor income from the I/O (input-output) table, and domestic output for 1997. Units of K_0 and L are normalized as a fraction of 1997 value added (0.76 10 trillion yuan).

For Tables 2-3, models are (1) OLS, (2) industry fixed effects, (3) industry fixed effects with time trend, and (4) industry fixed effects with year specific effects. T-statistics calculated using standard errors corrected for heteroskedasticity are below the coefficients, and an asterisk indicates significance at the 95% level.

Econometric Model	SO ₂				Soot			
	(1)	(2)	(3)	(4)	(1)	(2)	(3)	(4)
constant	-0.16 (-1.60)				-0.03 (-0.63)			
$\sigma_G - \sigma_P = \eta_1$	3.57* (3.22)	2.23* (9.30)	1.42* (2.73)	1.23* (2.41)	1.82* (2.86)	1.29* (7.09)	0.66 (1.84)	0.49 (1.43)
η_2	-2.05* (-1.99)	-1.22* (-3.90)	-1.00* (2.70)	-1.74* (-2.94)	-1.18* (-2.01)	-0.64* (-2.69)	-0.47 (-1.70)	-1.05* (-2.34)
$\eta_1 + \eta_2$	1.52* (3.99)	1.02* (3.50)	0.43 (1.16)	-0.50 (-0.87)	0.64* (3.95)	0.65* (2.72)	0.19 (0.70)	-0.56 (-1.32)
Implied σ_G	2.92	2.21	1.78	1.68	1.52	1.24	0.90	0.81
Implied σ_P	-0.65	-0.02	0.36	0.44	-0.30	-0.05	0.24	0.32
Time trend			-0.02 (-1.85)				-0.02* (-2.05)	
1995 Time Dummy				0.09 (0.51)				0.14 (1.01)
1996 Time Dummy				-0.04 (-0.24)				-0.00 (-0.01)
1999 Time Dummy				0.44 (1.76)				0.41 (1.80)
2000 Time Dummy				0.39 (1.66)				0.31 (1.58)
2001 Time Dummy				0.29 (1.36)				0.27 (1.56)
2002 Time Dummy				0.21 (1.06)				0.21 (1.32)
2003 Time Dummy				0.11 (0.58)				0.13 (0.87)
2005 Time Dummy				0.01 (0.04)				0.04 (0.33)
2006 Time Dummy				-0.05 (-0.29)				-0.01 (-0.04)
2007 Time Dummy				-0.11 (-0.60)				-0.05 (-0.33)
R^2	0.186	0.941	0.942	0.945	0.169	0.864	0.865	0.872
Adjusted R^2	0.207	0.944	0.945	0.945	0.187	0.857	0.859	0.859

Table 2: Regression coefficients and results for SO₂ and soot, 296 observations. Units for pollution intensity coefficients (σ and η) are tons per hundred thousand 1990 yuan.

Econometric Model	Industrial Dust				COD			
	(1)	(2)	(3)	(4)	(1)	(2)	(3)	(4)
constant	0.27* (2.97)				0.45* (3.57)			
$\sigma_G - \sigma_P = \eta_1$	0.40 (1.66)	2.14* (3.73)	1.66* (2.95)	1.68* (3.05)	1.66 (1.66)	3.60* (2.83)	1.28 (1.04)	1.46 (1.27)
η_2	-0.45 (-1.67)	-0.29 (-1.82)	-0.16 (-0.95)	-0.60 (-1.76)	-1.23 (-1.97)	-1.08* (-2.49)	-0.45 (-1.10)	0.73 (1.07)
$\eta_1 + \eta_2$	-0.06 (-0.50)	1.85* (2.97)	1.50* (2.46)	1.08* (2.58)	-0.39* (-2.13)	2.52* (2.64)	0.83 (0.89)	2.19 (1.58)
Implied σ_G	1.18	2.11	1.85	1.86	1.01	2.48	1.25	1.34
Implied σ_P	0.79	-0.03	0.20	0.19	0.17	-1.12	-0.03	-0.12
Time trend			-0.01 (-0.91)				-0.07* (-2.51)	
1995 Time Dummy				-0.21 (-1.34)				0.12 (0.17)
1996 Time Dummy				-0.26 (-1.72)				-0.20 (-0.38)
1999 Time Dummy				0.30 (0.59)				-0.83 (-1.13)
2000 Time Dummy				0.12 (0.35)				-0.90 (-1.28)
2001 Time Dummy				-0.20 (-0.89)				-1.21 (-1.75)
2002 Time Dummy				-0.20 (-0.90)				-1.22 (-1.77)
2003 Time Dummy				-0.24 (-1.04)				-1.19 (-1.76)
2005 Time Dummy				-0.21 (-0.87)				-1.09 (-1.65)
2006 Time Dummy				-0.23 (-0.90)				-1.08 (-1.64)
2007 Time Dummy				-0.24 (-0.88)				-1.07 (-1.62)
R^2	0.013	0.780	0.780	0.790	0.029	0.666	0.672	0.681
Adjusted R^2	0.006	0.738	0.738	0.748	0.022	0.672	0.631	0.643

Table 3: Regression coefficients and results for industrial dust and COD, 296 observations. Units for pollution intensity coefficients (σ and η) are tons per hundred thousand 1990 yuan.

	Steady State as a Percent of Baseline			
Experiment	Y	SO ₂	Soot	Dust
Decrease S by 7%	0.23	-3.81	-3.21	-4.88
Decrease s by 2%	-0.11	-10.17	-8.67	-12.83
Decrease s 2%, S 7%	0.23	-14.67	-12.45	-18.62
Decrease τ_F to 0	0.70	0.70	0.70	0.70

Table 4: Steady state results of numerical experiments. Percent change relative to the benchmark economy.

	Steady State Scale and Technique Effects			
	Scale Effect	Technique Effects		
Experiment	All Pollutants	SO ₂	Soot	Dust
Decrease S by 7%	0.23	-4.03	-3.43	-5.09
Decrease s by 2%	-0.11	-10.07	-8.57	-12.74
Decrease s 2%, S 7%	0.23	-14.86	-12.65	-18.80
Decrease τ_F to 0	0.70	0	0	0

Table 5: Results of numerical experiments: steady state scale and technique effects. Percent change relative to the benchmark economy.

	Steady State as a Percent of Baseline		
$\hat{\eta}_1$ Reduced by one standard deviation			
Experiment	SO ₂	Soot	Dust
Decrease S by 7%	-2.21	-1.23	-2.97
Decrease s by 2%	-6.19	-3.75	-8.08
Decrease s 2%, S 7%	-8.77	-5.17	-11.58
Decrease τ_F to 0	0.7	0.7	0.7
$\hat{\eta}_1$ From regression with year specific effects			
Experiment	SO ₂	Soot	Dust
Decrease S by 7%	-3.25	-2.24	-4.95
Decrease s by 2%	-8.77	-6.27	-13.03
Decrease s 2%, S 7%	-12.61	-8.89	-18.90
Decrease τ_F to 0	0.7	0.7	0.7
Reduce production taxes, keep lump sum taxes constant			
Experiment	SO ₂	Soot	Dust
Decrease S by 7% , t by 2.8%	-2.65	-2.04	-3.73
Decrease s by 2% t by 7.6%	-7.25	-5.71	-10.0
Decrease s 2%, S 7%, t by 11.2%	-10.59	-8.27	-14.73
Decrease τ_F to 0, t by 2.3%	1.69	1.69	1.69

Table 6: Sensitivity analysis: Results of numerical experiments. Percent change relative to the benchmark economy.

Scalars										
Sym.	Source	Value								
n	Demographic data.	1.01								
γ	Kehoe and Prescott (2002)	1.02								
δ	Bajona and Chu (2010)	0.08								
ρ	within RBC range	-1								
χ	Given.	0								
β	One year period.	0.96								
L	CSY.	5.66								
A_I	Equation (6.2)	7.53								
Sector specific parameters										
Sym.	Source/Sector	1	2	3	4	5	6	7	8	9
α	Equation (2.3).	0.23	0.14	0.14	0.57	0.32	0.27	0.36	0.20	0.78
A_P	Production function.	1.10	0.42	0.44	1.26	0.77	0.55	0.80	0.61	0.31
A_G	Production function.	0.24	0.09	0.10	0.33	0.16	0.13	0.19	0.15	0.22
ζ	AGE literature.	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
M	I/O tables.	1.78	1.83	1.75	1.96	1.96	1.38	1.92	1.98	1.02
μ	I/O tables.	0.68	0.65	0.69	0.57	0.58	0.83	0.60	0.54	0.99
D	I/O tables.	0.43	4.28	1.53	0.20	1.68	0.33	1.26	4.29	0.04
ζ_F	AGE Literature.	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
ν	I/O tables.	0.09	0.11	0.09	0.04	0.18	0.09	0.15	0.21	0.04
ϵ	I/O tables.	0.59	0	0	0.30	0	0.02	0.06	0	0.03
l_G/L	Labor compensation.	0.96	0.55	0.51	0.96	0.77	0.66	0.87	0.68	0.92
s	capital/output ratios.	0.69	0.60	0.59	0.62	0.59	0.55	0.61	0.55	0.05
t	Production data.	0.13	0.10	0.12	0.19	0.14	0.14	0.15	0.13	0.23
g	I/O tables.	0	0	0	0	0	0	0	0	0
τ_D	Tiwari, et. al. (2002)	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02
τ_F	Tiwari, et. al. (2002)	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05

Table 7: Calibration of the model with multiple sectors. For parameters where the source is an equation, it indicates the parameter is calibrated to satisfy the given equation. CSY is the China Statistical Yearbook. Sectors are (1) mining and quarrying, (2) textiles, sewing, leather and fur products, (3) other manufacturing, (4) production and supply of electric power, steam, and hot water, (5) coking, gas, and petroleum refining, (6) chemical industry, (7) building materials and non-metal mineral products, (8) metal products, and (9) machinery and equipment. Parameters with monetary units are in trillion yuan and L has units of 10 million workers.

	Steady State as Percentage above Baseline			
Experiment	Y	SO ₂	soot	dust
Decrease l_G by 6.5%	9.15	3.60	4.89	-8.79
Decrease s by 2%	21.06	8.06	11.12	-21.32
Both	32.09	12.47	17.08	-31.39
Decrease τ_F to 0	0.71	1.28	1.09	1.03

Table 8: Sensitivity analysis: Results of model with multiple sectors. Percent change relative to the benchmark economy.

Scale Effect			
	Steady State as Percentage above Baseline		
Experiment	SO ₂	soot	dust
Decrease l_G by 6.5%	9.15	9.15	9.15
Decrease s by 2%	21.06	21.06	21.06
Both	32.09	32.09	32.09
Decrease τ_F to 0	0.71	0.71	0.71
Technique Effect			
	Steady State as Percentage above Baseline		
Experiment	SO ₂	soot	dust
Decrease l_G by 6.5%	-7.92	-5.60	-14.91
Decrease s by 2%	-16.82	-11.87	-31.63
Both	-23.11	-16.32	-43.47
Decrease τ_F to 0	0.16	0.11	0.29
Composition Effect			
	Steady State as Percentage above Baseline		
Experiment	SO ₂	soot	dust
Decrease l_G by 6.5%	2.61	1.55	-1.41
Decrease s by 2%	5.15	3.07	-2.83
Both	6.54	3.87	-3.63
Decrease τ_F to 0	0.41	0.27	0.03

Table 9: Multiple sectors: scale, technique, and composition effects. Percent change relative to the benchmark economy.

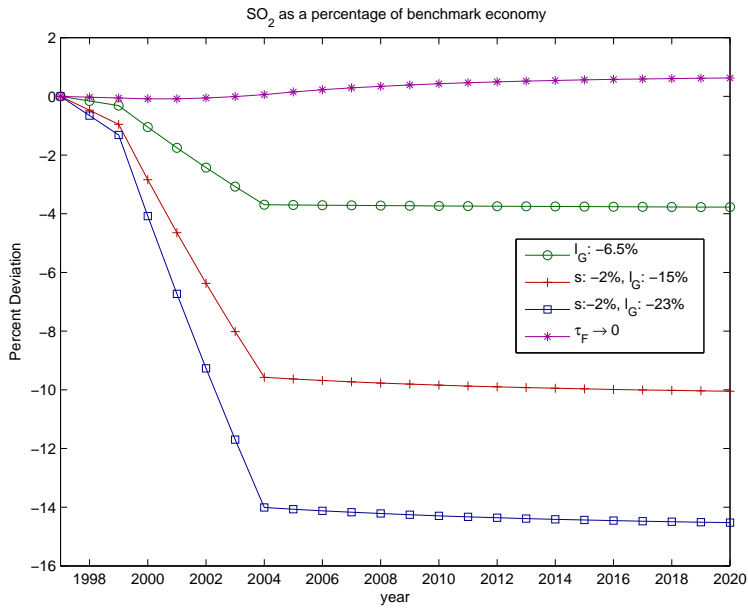


Figure 1: Sulfur Dioxide Emissions. Percent change relative to the benchmark economy. Changes in tariffs and subsidies are phased in over years 2000-2004.

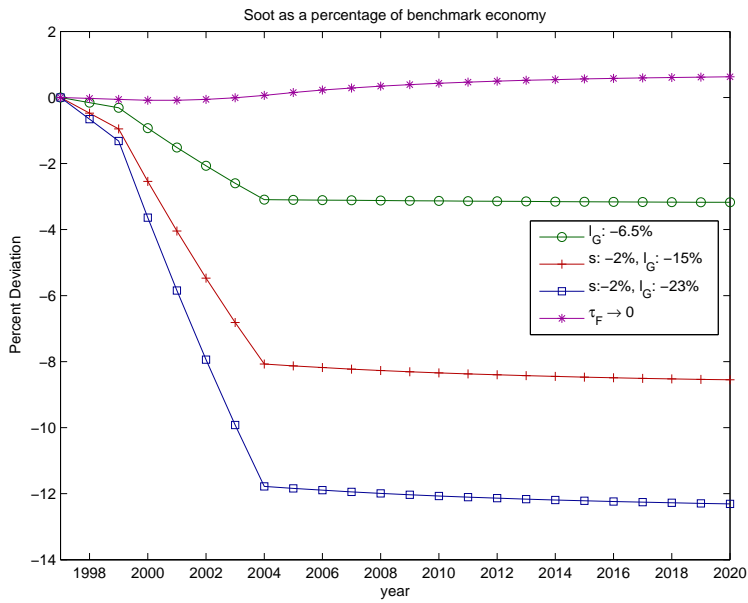


Figure 2: Soot Emissions. Percent change relative to the benchmark economy. Changes in tariffs and subsidies are phased in over years 2000-2004.

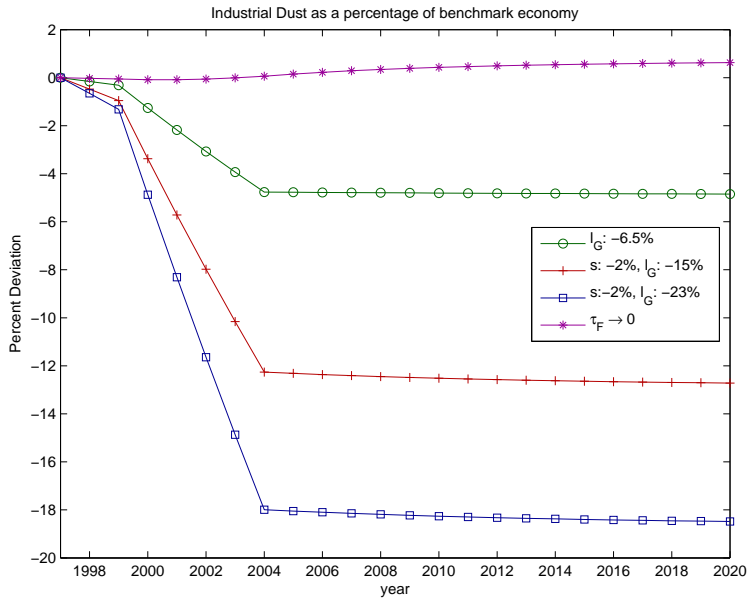


Figure 3: Industrial dust emissions. Percent change relative to the benchmark economy. Changes in tariffs and subsidies are phased in over years 2000-2004.

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